

## RULE 15c2-12 FILING COVER SHEET

This cover sheet is sent with all submissions to the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA") pursuant to Securities and Exchange Commission (SEC) Rule 15c2-12 or any analogous state statutes.

**Issuer Name:** City of Kirby, Texas

**Issue(s):**

\$ 6,715,000 General Obligation Bonds, Series 2018

**Filing Format**  electronic \_\_\_ paper; If available on the Internet, give URL: \_\_\_\_\_

**CUSIP Numbers to which the information filed relates** (optional):

Nine-digit number(s) (see following page(s)):

\_\_\_ Six-digit number if information filed relates to all securities of the issuer

### Financial & Operating Data Disclosure Information

Annual Financial Report or ACFR

Financial Information & Operating Data

Other (describe) \_\_\_\_\_

Fiscal Period Covered: FYE 2021

Monthly    Quarterly     Annual    Other: \_\_\_\_\_

I hereby represent that I am authorized by the issuer or its agent to distribute this information publicly:

Signature: /s/ \_\_\_\_\_

Name: Monique Vernon Title: City Manager

Employer: City of Kirby, Texas

Telephone Number: 210-661-3198

Email Address: mvernon@cityofkirby.org

## DESCRIPTION OF ISSUES COVERED BY THIS REPORT

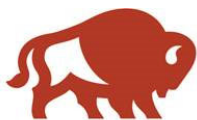
### General Obligation Bonds, Series 2018

Date	Principal	CUSIP
03/01/23	\$ 280,000	497314FE9
03/01/24	290,000	497314FF6
03/01/25	300,000	497314FG4
03/01/26	315,000	497314FH2
03/01/27	325,000	497314FJ8
03/01/28	340,000	497314FK5
03/01/29	350,000	497314FL3
03/01/30	365,000	497314FM1
03/01/31	375,000	497314FN9
03/01/32	385,000	497314FP4
03/01/33	400,000	497314FQ2
03/01/34	410,000	497314FR0
03/01/35	425,000	497314FS8
03/01/36	440,000	497314FT6
03/01/37	460,000	497314FU3
03/01/38	475,000	497314FV1
	<u>\$ 5,935,000</u>	

CONTINUING DISCLOSURE REPORT  
FOR THE  
FISCAL YEAR ENDED SEPTEMBER 30, 2021

CITY OF KIRBY, TEXAS

GENERAL OBLIGATION



**HTS** Continuing Disclosure Services

A Division of Hilltop Securities.

## **FINANCIAL STATEMENTS**

The audited financial statements for the City for the fiscal year ended September 30, 2021 are being filed directly with the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA"), and are hereby incorporated by reference into this Annual Continuing Disclosure Report.

## **SIGNATURE OF ISSUER**

The information set forth herein has been obtained from the City and other sources believed to be reliable, but such information is not guaranteed as to accuracy or completeness and is not to be construed as a promise or guarantee. This Annual Continuing Disclosure Report may contain, in part, estimates and matters of opinion which are not intended as statements of fact, and no representation is made as to the correctness of such estimates and opinions, or that they will be realized. The information and expressions of opinion contained herein are subject to change without notice, and the delivery of this Annual Continuing Disclosure Report will not, under any circumstances, create any implication that there has been no change in the affairs of the City or other matters described.

### **City of Kirby, Texas**

/s/

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Monique Vernon

City Manager

Approved for Submission:

03/24/2022

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Date

## **CERTIFICATE OF SUBMISSION OF ANNUAL REPORT**

Subject to the continuing disclosure requirements of SEC Rule 15c2-12, this Annual Continuing Disclosure Report for the City of Kirby, Texas with respect to the issues listed on the report cover was submitted directly to the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA") listed below.

Municipal Securities Rulemaking Board ("MSRB")  
via the Electronic Municipal Market Access ("EMMA") system

HTS Continuing Disclosure Services, A Division of Hilltop Securities Inc.

Signed by:

/s/ Preston Gabriel

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**CITY OF KIRBY, TEXAS**

**ANNUAL  
FINANCIAL REPORT**

**FISCAL YEAR ENDED  
SEPTEMBER 30, 2021**





CITY OF KIRBY, TEXAS  
 ANNUAL FINANCIAL REPORT  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021

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CITY OF KIRBY, TEXAS

PRINCIPAL OFFICERS

CITY OFFICIALS

MAYOR	KIMBERLY MCGEHEE-ALDRICH
MAYOR PRO-TEM	MIKE GRANT
CITY COUNCIL	JOE SALAZAR
	MIKE MARTIN
	SYLVIA APODACA
	JANESHIA GRIDER
	SUSAN STREET
CITY MANAGER	MONIQUE L.VERNON
ATTORNEY	MARC SCHNALL, LANGLEY & BANACK



# Armstrong, Vaughan & Associates, P. C.

Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and  
Members of the City Council  
City of Kirby, Texas

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Kirby, Texas, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

The City of Kirby, Texas' management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, this includes the design, implementation, and maintenance of Internal Control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit includes performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse audit opinion on the reporting entity and unmodified audit opinions on the governmental activities, business-type activities, major funds, and aggregate remaining funds of the primary government.

### ***Basis for Adverse Opinion on the Reporting Entity***

The financial statements referred to above include only the primary government of the City of Kirby, Texas, which consists of all funds, organizations, institutions, agencies, departments, and offices that comprise the City of Kirby, Texas' legal entity. The financial statements do not include the financial data for the Kirby Senior Center Corporation, one of the City of Kirby, Texas' legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial data of the City of Kirby, Texas' primary government.

### ***Adverse Opinion on the Reporting Entity***

In our opinion, because of the significance of the matter described in the Basis for Adverse Opinion on the Reporting Entity paragraph, the primary government financial statements do not purport to, and do not, present fairly the financial position of the reporting entity of the City of Kirby, Texas, as of September 30, 2021, the changes in its financial position or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. The City of Kirby, Texas has not issued separate reporting entity financial statements; however, separate financial statements are available for the Kirby Senior Center Corporation.

### ***Unmodified Opinions on the Governmental Activities, Business-Type Activities, and each Major Fund***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund for the primary government of the City of Kirby, Texas, as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules of changes and contributions for net pension liability and net other post-employment benefits liability, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Kirby, Texas', basic financial statements. The comparative financial statements, the statistical section, and the Schedule of Expenditures of Federal Awards are presented for purposes of additional analysis as required by Title 2 of the U.S. Code of Federal Regulations (CFR) Part 200 *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance) and are not a required part of the basic financial statements.

The comparative financial statements and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, except for the supplementary information related to the exclusion of the Kirby Senior Center Corporation, the comparative financial statements and Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### **Report on Other Legal and Regulatory Requirements**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2022 on our consideration of the City of Kirby, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of this report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the City of Kirby, Texas' internal control over financial reporting and compliance.



Armstrong, Vaughan & Associates, P.C.

March 24, 2022



## MANAGEMENT’S DISCUSSION AND ANALYSIS

This section of the City of Kirby’s annual financial report presents our discussion and analysis of the City’s financial performance during the fiscal year ended September 30, 2021. Please read it in conjunction with the City’s financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

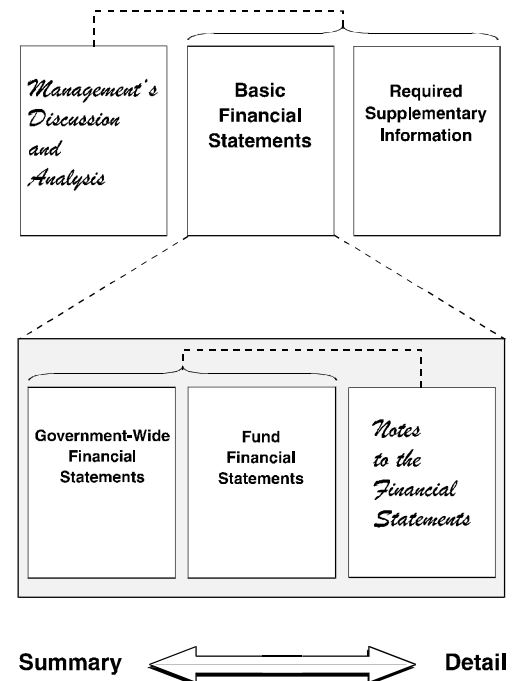
- The City’s total combined net position was approximately \$17.6 million at September 30, 2021.
- During the year, the City’s expenses were \$1.5 million less than the \$6.6 million generated in taxes, other revenues for governmental activities, grants, and transfers.
- The General Fund reported a fund balance of \$2.7 million at the end of the fiscal year which represents a \$585 thousand increase over the previous fiscal year.
- The City’s Waterworks/Sewer Fund reported a \$34 thousand decrease in net position over the previous fiscal year. Net position at September 30, 2021 was \$6.0 million.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts—*management’s discussion and analysis* (this section), the *basic financial statements*, and *required supplementary information*. The basic financial statements include two kinds of statements that present different views of the City:

- The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the City’s overall financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the government, reporting the City’s operations in more detail than the government-wide statements.
- *The governmental funds* statements tell how *general government services* were financed in the *short-term* as well as what remains for future spending.
- *Proprietary fund* statements offer *short- and long-term* financial information about the activities the government operates *like businesses*.
- *Fiduciary fund* statements provide information about the financial relationships in which the City acts solely as a *trustee or agent* for the benefit of others, to whom the resources in question belong.

**Figure A-1, Required Components of the City’s Annual Financial Report**





The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

<b>Figure A-2. Major Features of the District's Government-wide and Fund Financial Statements</b>			
<b>Fund Statements</b>			
<i>Type of Statements</i>	Government-wide	Governmental Funds	Proprietary Funds
<i>Scope</i>	Entire City's government (except fiduciary funds) and the City's component units	The activities of the City that are not proprietary or fiduciary	Activities the City operates similar to private businesses: water and sewer.
<i>Required financial statements</i>	• Statement of Net Position	• Balance Sheet	• Statement of Net Position
	• Statement of Activities	• Statement of Revenues, Expenditures & Changes in Fund Balances	• Statement of Revenues, Expenses & Changes in Net Position • Statement of Cash Flows
<i>Accounting basis and measurement focus</i>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
<i>Type of asset/liability information</i>	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term
<i>Type of inflow/outflow information</i>	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter.	All revenues and expenses during year, regardless of when cash is received or paid

Figure A-2 summarizes the major features of the City's financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

### **Government-Wide Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Net position—the difference between the City's assets and liabilities—is one way to measure the City's financial health or *position*.

- Over time, increases or decreases in the City’s net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City, one needs to consider additional non-financial factors such as changes in the City’s tax base.

The government-wide financial statements of the City include the *Governmental activities*. Most of the City’s basic services are included here, such as general government, public safety, highways and streets, sanitation, economic development, culture and recreation, and interest on long-term debt. Property taxes, sales taxes, and grants finance most of these activities.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City’s most significant *funds*—not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by bond covenants.
- The City Council establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The City has the following kinds of funds:

- *Governmental funds*—Most of the City’s basic services are included in governmental funds, which focus on (1) how *cash and other financial assets* that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed *short-term* view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City’s programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statement, or on the subsequent page, that explain the relationship (or differences) between them.
- *Proprietary funds*—Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information.

### **FINANCIAL ANALYSIS OF THE CITY AS A WHOLE**

The total cost of all programs and services was \$6.93 million. Of these costs, 74% were for primary government activities, while the Water/Sewer utility accounted for the remaining balance.

Net Position: The City’s combined net position was \$17.6 million at September 30, 2021. (See Table A-1).

**Table A-1**  
City's Net Position  
(In thousands dollars)

	Governmental Activities		Business-Type Activities		Total		Total Percentage Change Based on Actual 2021-2020
	2021	2020	2021	2020	2021	2020	
<i>Current Assets:</i>							
Cash and cash equivalents	\$ 3,388	\$ 2,105	\$ 2,631	\$ 2,408	\$ 6,019	\$ 4,513	33.4%
Receivables:							
Taxes	183	159	-	-	183	159	15.1%
Accounts	128	132	246	245	374	377	-0.8%
EMS	195	228	-	-	195	228	-14.5%
Due from Other Governments	900	595	-	-	900	595	51.3%
Internal Balances	123	(58)	(123)	58	-	-	0.0%
Inventories	44	31	26	23	70	54	29.6%
Prepaid Items	-	-	31	31	31	31	0.0%
Restricted Assets:							
Cash and Investments	6,579	6,580	228	217	6,807	6,797	0.1%
<i>Total Current Assets:</i>	<u>11,540</u>	<u>9,772</u>	<u>3,039</u>	<u>2,982</u>	<u>14,579</u>	<u>12,754</u>	<u>14.3%</u>
<i>Non-Current Assets:</i>							
<i>Total Non-Current Assets:</i>	<u>9,476</u>	<u>9,137</u>	<u>3,630</u>	<u>3,635</u>	<u>13,106</u>	<u>12,772</u>	<u>2.6%</u>
<b>Total Assets</b>	<u>21,016</u>	<u>18,909</u>	<u>6,669</u>	<u>6,617</u>	<u>27,685</u>	<u>25,526</u>	<u>8.5%</u>
<i>Total Deferred Outflows</i>	<u>530</u>	<u>692</u>	<u>65</u>	<u>82</u>	<u>595</u>	<u>774</u>	<u>-23.1%</u>
<i>Current Liabilities:</i>							
Accounts Payable	642	667	328	240	970	907	6.9%
Accrued Vacation	103	113	13	14	116	127	-8.7%
Accrued Interest	18	19	-	-	18	19	-5.3%
Unearned Revenue	1,081	-	-	-	1,081	-	100.0%
Payable from Restricted Assets:							
Customer Deposits	-	-	195	187	195	187	4.3%
Due within One Year	335	360	-	-	335	360	-6.9%
<i>Total Current Liabilities</i>	<u>2,179</u>	<u>1,159</u>	<u>536</u>	<u>441</u>	<u>2,715</u>	<u>1,600</u>	<u>69.7%</u>
<i>Long-Term Liabilities:</i>							
Bonds, Obligations	6,259	6,595	-	-	6,259	6,595	-5.1%
Net Other Post Employment Benefits Liability	148	116	17	14	165	130	26.9%
Net Pension Liability	828	1,025	100	120	928	1,145	-19.0%
<i>Total Long-Term Liabilities</i>	<u>7,235</u>	<u>7,736</u>	<u>117</u>	<u>134</u>	<u>7,352</u>	<u>7,870</u>	<u>-6.6%</u>
<i>Total Liabilities</i>	<u>9,414</u>	<u>8,895</u>	<u>653</u>	<u>575</u>	<u>10,067</u>	<u>9,470</u>	<u>6.3%</u>
<i>Total Deferred Inflows</i>	<u>583</u>	<u>672</u>	<u>65</u>	<u>74</u>	<u>648</u>	<u>746</u>	<u>165.1%</u>
<i>Net Position:</i>							
Invested in Capital Assets	9,273	8,551	3,630	3,635	12,903	12,186	5.9%
Restricted for:							
Special Projects	323	286	-	-	323	286	12.9%
Debt Service	203	43	-	-	203	43	372.1%
Unrestricted	1,750	1,154	2,386	2,415	4,136	3,569	15.9%
<b>Total Net Position</b>	<u>\$ 11,549</u>	<u>\$ 10,034</u>	<u>\$ 6,016</u>	<u>\$ 6,050</u>	<u>\$ 17,565</u>	<u>\$ 16,084</u>	<u>9.2%</u>

**Changes in net position.** The City's total revenues were \$8.4 million. A significant portion, 31.3%, of the City's revenue comes from property taxes, 45.5% comes from charges for services (Water, Court, EMS, etc), while only 12.5% relates to Franchise and Sales taxes.

## Governmental Activities

- Property tax rates remained the same at 0.728626.
- Property tax revenue increased to \$2.63 million in the current year vs. \$2.61 million in the prior year; this is a result of an increase in the valuation of taxable property.
- The cost of all *governmental* activities this year was approximately \$5.1 million. The amount that our taxpayers paid for these activities through property taxes was \$2.63 million. Some of the cost was paid by those who directly benefited from the programs in the amount of \$1.57 million and an additional \$713 thousand by grants and contributions.

## Business-Type Activities

- Operating revenues of the City's Water & Sewer business-type activities increased to \$2.3 million in the current year, with an increase of \$25 thousand or 1%. Operating expenses not including transfers to other funds increased from \$1.64 million in the prior year to \$1.83 million in the current year, an increase of \$190 thousand or 11.6%.

**Table A-2**  
Changes in City of Kirby's Net Position  
(In thousands dollars)

	Governmental Activities		Business-Type Activities		Total		Total Percentage Change
	2021	2020	2021	2020	2021	2020	2021-2020
<b>Primary Government:</b>							
City Council	\$ 10	\$ 9	\$ -	\$ -	\$ 10	\$ 9	11.1%
City Administration	356	434	-	-	356	434	-18.0%
Police Protection	1,395	1,509	-	-	1,395	1,509	-7.6%
Municipal Court	76	92	-	-	76	92	-17.4%
Fire/EMS Protection	1,622	1,572	-	-	1,622	1,572	3.2%
Animal Services	140	207	-	-	140	207	-32.4%
Parks and Pool	138	167	-	-	138	167	-17.4%
Streets and Shops	316	154	-	-	316	154	105.2%
Crime Control	28	51	-	-	28	51	-45.1%
General City Operations	804	750	1,833	1,643	2,637	2,393	10.2%
Interest on Long-Term Debt	215	225	-	-	215	225	-4.4%
<b>Total Government Activities</b>	<b>5,100</b>	<b>5,170</b>	<b>1,833</b>	<b>1,643</b>	<b>6,933</b>	<b>6,813</b>	<b>-12.5%</b>
<b>Program Revenues:</b>							
Charges for Services	1,571	1,340	2,258	2,233	3,829	3,573	7.2%
Operating Grants & Contributions	14	47	-	-	14	47	-70.2%
Capital Grants & Contributions	699	1,242	-	-	699	1,242	-43.7%
<b>General Revenues:</b>							
General Property Tax	2,631	2,613	-	-	2,631	2,613	0.7%
Sales Taxes	676	572	-	-	676	572	18.2%
Franchise Taxes	376	376	-	-	376	376	0.0%
Investment Earning	16	85	7	24	23	109	-78.9%
Miscellaneous	31	5	8	-	39	5	680.0%
Transfers	600	480	(600)	(480)	-	-	0.0%
Capital Contributions	-	-	125	125	125	125	0.0%
<b>Total Revenues and Transfers</b>	<b>6,614</b>	<b>6,760</b>	<b>1,798</b>	<b>1,902</b>	<b>8,412</b>	<b>8,662</b>	<b>513.2%</b>
<b>Change in Net Position</b>	<b>\$ 1,514</b>	<b>\$ 1,590</b>	<b>\$ (35)</b>	<b>\$ 259</b>	<b>\$ 1,479</b>	<b>\$ 1,849</b>	<b>-20.0%</b>

Table A-3 presents the cost of each of the City’s largest functions, as well as each function’s net cost (total cost less fees generated by the activities and intergovernmental aid). The net cost reflects what was funded by state revenues as well as local tax dollars.

**Table A-3**  
Net Cost of Selected City Functions  
*(In thousands dollars)*

	Total Cost of			Net Cost of		
	Services		% Change	Services		% Change
	2021	2020	2021-2020	2021	2020	2021-2020
General Government	\$ 366	\$ 443	-17.4%	\$ 271	\$ 304	-10.9%
Police Protection & Court	1,470	1,601	-8.2%	1,244	1,410	-11.8%
Fire/EMS Protection	1,622	1,572	3.2%	756	678	11.5%
Animal Services	140	207	-32.4%	128	196	-34.7%
Parks and Recreation	138	167	-17.4%	(174)	69	100%
Highways and Streets	316	154	105.2%	(456)	(1,142)	100.0%
Crime Control	28	51	-45.1%	28	51	-45.1%
General City Operations	804	750	7.2%	804	750	7.2%
Water and Sewer	1,833	1,643	11.6%	425	590	-28.0%
Debt Service - Interest & Fiscal Charges	215	225	-4.4%	215	225	-4.4%

## FINANCIAL ANALYSIS OF THE CITY’S FUNDS

Revenues from governmental fund types totaled \$6.6 million for the current year vs. \$6.6 million in the prior year, a decrease of \$13.0 thousand. Expenditures from governmental fund types totaled \$5.9 million for the current year vs. \$7.0 million in the prior year, a decrease of \$1.1 million or 16%, primarily due to capital projects in the prior year. The general fund balance increased by \$585 thousand from \$2.2 million in the prior year to \$2.7 million in the current year. Of this amount \$2.5 million is unassigned and represents 5.6 months of average operating expenditures in reserve. Long term debt and capital leases paid during the year totaled \$346 thousand in principal and \$237 thousand in interest.

### General Fund Budgetary Highlights

The city revised its original budget a few times, to adjust for changes resulting in an overall increase of \$818 thousand in revenues and an increase of \$546 thousand in expenses. Expenditures for the year were \$292 thousand less than the final budgeted amount.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of fiscal year 2021, the City had invested \$34.9 million in a broad range of capital assets, including land, equipment, buildings, vehicles, infrastructure, and software (See Table A-4). This amount represents a net increase of \$1.0 million or 3% over last year.

**Table A-4**  
City's Capital Assets  
(In thousands dollars)

	Governmental		Business-Type		Total		Total Percentage Change 2021-2020
	Activities		Activities				
	2021	2020	2021	2020	2021	2020	
Land	\$ 836	\$ 836	\$ 7	\$ 7	\$ 843	\$ 843	0.0%
Buildings and Improvements	5,179	5,150	-	-	5,179	5,150	0.6%
Vehicles	3,249	3,324	803	745	4,052	4,069	-0.4%
Infrastructure	16,349	13,486	-	-	16,349	13,486	21.2%
Software	132	132	42	42	174	174	0.0%
Construction in Progress	463	2,523	17	-	480	2,523	-81.0%
Utility Plant	-	-	7,861	7,661	7,861	7,661	2.6%
Totals at Historical Cost	26,208	25,451	8,730	8,455	34,938	33,906	3.0%
Total Accumulated Depreciation	(16,733)	(16,314)	(5,100)	(4,820)	(21,833)	(21,134)	3.3%
Net Capital Assets	\$ 9,475	\$ 9,137	\$ 3,630	\$ 3,635	\$ 13,106	\$ 12,772	2.6%

The city purchased various pieces of equipment in regard to the police department, fire department, streets reconstruction, and waterworks department. Two street reconstruction projects were also completed during the year. Detailed information about the City's capital assets is presented in the note to the financial statements.

### Long Term Debt

At year-end the City had \$6.7 million in bonds and capital leases outstanding and \$103 thousand in compensated absences in the governmental and \$14 thousand in the business-type activities for compensated absences as shown in Table A-5. Detailed information about the City's debt is presented in the notes to the financial statements.

**Table A-5**  
City's Long-Term Debt  
(In thousands dollars)

	Governmental		Business-Type		Total		Total Percentage Change 2021-2020
	Activities		Activities				
	2021	2020	2021	2020	2021	2020	
Bonds Payable and Capital Lease	\$ 6,594	\$ 6,955	\$ -	\$ -	\$ 6,594	\$ 6,955	-5.2%
Vacation Payable	103	113	13	14	116	127	-8.7%
Total Bonds & Notes Payable	\$ 6,697	\$ 7,068	\$ 13	\$ 14	\$ 6,710	\$ 7,082	-5.3%

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- Ackerman Road Project was bid and rejected twice in 2021. It is expected to be re-bid and begin in 2022. The project is anticipated to last 24 months. The total estimated cost is \$6.8 million funded by the 2018 series bond.
- Alan Shepard Reconstruction Project is expected to begin in 2022 with a total estimated cost of \$640,000 partially paid by CDBG grant.

These indicators were taken into account when adopting the general fund budget for 2021/2022. The property taxes rate will decrease to 0.685667/\$100 as a result of the approved budget. This will result in \$2,423,702 of projected property tax revenues. General Fund Revenues (includes transfers from other funds) budgeted for 2021/2022 total \$4,323,178. General Fund Expenditures (includes transfers to other funds) budgeted for 2021/2022 total \$5,311,508

## **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact City Hall at (210) 661-3198.

## BASIC FINANCIAL STATEMENTS

The basic financial statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government – Wide Financial Statements
- Fund Financial Statements:
  - Governmental Funds
  - Proprietary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.



CITY OF KIRBY, TEXAS  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021

ASSETS	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<i>Current Assets:</i>			
Cash and Investments	\$ 3,388,225	\$ 2,631,393	\$ 6,019,618
Receivables (net of allowances for uncollectibles)			
Taxes	183,159	-	183,159
Accounts	127,688	245,534	373,222
EMS Charges	195,236	-	195,236
Due from Other Governments	900,172	-	900,172
Internal Balances	122,797	(122,797)	-
Inventories	43,882	26,085	69,967
Prepaid Items	-	31,353	31,353
Restricted Assets:			
Cash and Investments	<u>6,578,886</u>	<u>228,230</u>	<u>6,807,116</u>
<i>Total Current Assets</i>	<u>11,540,045</u>	<u>3,039,798</u>	<u>14,579,843</u>
 <i>Capital Assets:</i>			
Land	836,120	7,005	843,125
Buildings & Improvements	5,178,649	-	5,178,649
Utility Plant and Easements	-	7,861,047	7,861,047
Transportation & Equipment	3,248,869	802,640	4,051,509
Infrastructure	16,348,734	-	16,348,734
Software	132,426	42,000	174,426
Construction in Progress	463,825	17,200	481,025
Accumulated Depreciation and Amortization	<u>(16,732,868)</u>	<u>(5,100,050)</u>	<u>(21,832,918)</u>
<i>Total Capital Assets</i>	<u>9,475,755</u>	<u>3,629,842</u>	<u>13,105,597</u>
 <b>TOTAL ASSETS</b>	 <u>21,015,800</u>	 <u>6,669,640</u>	 <u>27,685,440</u>
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Other Post Employment Benefit Outflows	41,310	4,282	45,592
Deferred Pension Related Outflows	<u>488,323</u>	<u>60,766</u>	<u>549,089</u>
 <b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	 <u>\$ 529,633</u>	 <u>\$ 65,048</u>	 <u>\$ 594,681</u>

See accompanying notes to basic financial statements.

CITY OF KIRBY, TEXAS  
STATEMENT OF NET POSITION (CONTINUED)  
SEPTEMBER 30, 2021

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>LIABILITIES</b>			
<i>Current Liabilities:</i>			
Accounts Payable and Other Current Liabilities	\$ 642,141	\$ 328,571	\$ 970,712
Accrued Vacation Leave Payable	103,009	13,524	116,533
Accrued Interest Payable	18,444	-	18,444
Unearned Revenue	1,080,718	-	1,080,718
Payable from Restricted Assets:			
Customer Deposits	-	195,090	195,090
Due within One Year	335,240	-	335,240
<i>Total Current Liabilities</i>	<u>2,179,552</u>	<u>537,185</u>	<u>2,716,737</u>
<i>Long-Term Liabilities:</i>			
Due in more than One Year	6,259,308	-	6,259,308
Net Other Post Employment Benefits Liability	147,670	16,873	164,543
Net Pension Liability	827,767	99,811	927,578
<i>Total Long-Term Liabilities:</i>	<u>7,234,745</u>	<u>116,684</u>	<u>7,351,429</u>
<b>TOTAL LIABILITIES</b>	<u>9,414,297</u>	<u>653,869</u>	<u>10,068,166</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred Other Post Employment Benefit Inflows	7,551	895	8,446
Deferred Pension Related Inflows	574,783	63,791	638,574
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>582,334</u>	<u>64,686</u>	<u>647,020</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	9,273,019	3,629,842	12,902,861
Restricted for:			
Debt Service Fund	202,831	-	202,831
PEG Capital Fees	169,870	-	169,870
Public Safety	152,964	-	152,964
Unrestricted (Deficit)	1,750,118	2,386,291	4,136,409
<b>TOTAL NET POSITION</b>	<u>\$ 11,548,802</u>	<u>\$ 6,016,133</u>	<u>\$ 17,564,935</u>

See accompanying notes to basic financial statements.

CITY OF KIRBY, TEXAS  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

<b>Functions and Programs</b>	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
Governmental Activities:				
City Council	\$ 9,973	\$ -	\$ -	\$ -
City Administration	355,901	93,987	690	-
Police Protection	1,394,533	203,257	12,604	-
Municipal Court	75,801	10,587	-	-
Fire/EMS Protection	1,622,088	851,520	-	14,070
Animal Services	139,857	11,630	250	-
Parks and Pool	138,442	312,941	-	-
Streets and Shops	316,060	87,319	-	685,011
Crime Control	27,651	-	-	-
General City Operations	803,949	-	-	-
Interest on Long-Term Debt	214,907	-	-	-
<i>Total Governmental Activities</i>	<u>5,099,162</u>	<u>1,571,241</u>	<u>13,544</u>	<u>699,081</u>
<b>Business-Type Activities</b>				
Water/Sewer Utility	<u>1,832,742</u>	<u>2,258,042</u>	<u>-</u>	<u>-</u>
<i>Total Business-Type Activities</i>	<u>1,832,742</u>	<u>2,258,042</u>	<u>-</u>	<u>-</u>
<b>Total Primary Government</b>	<u><u>\$ 6,931,904</u></u>	<u><u>\$ 3,829,283</u></u>	<u><u>\$ 13,544</u></u>	<u><u>\$ 699,081</u></u>
<b>General Revenues:</b>				
Taxes				
General Property Taxes				
Franchise Taxes				
Sales Taxes				
Interest and Investment Earnings				
Capital Improvement Fee				
Miscellaneous				
<b>Total General Revenues</b>				
Transfers				
Change in Net Position				
Net Position at Beginning of Year				
Net Position at End of Year				

See accompanying notes to basic financial statements.

Net (Expense) Revenue and Changes in Net Position  
Primary Government

Governmental Activities	Business-Type Activities	Total
\$ (9,973)	\$ -	\$ (9,973)
(261,224)	-	(261,224)
(1,178,672)	-	(1,178,672)
(65,214)	-	(65,214)
(756,498)	-	(756,498)
(127,977)	-	(127,977)
174,499	-	174,499
456,270	-	456,270
(27,651)	-	(27,651)
(803,949)	-	(803,949)
(214,907)	-	(214,907)
<u>(2,815,296)</u>	<u>-</u>	<u>(2,815,296)</u>
-	425,300	425,300
-	425,300	425,300
<u>(2,815,296)</u>	<u>425,300</u>	<u>(2,389,996)</u>
2,630,610	-	2,630,610
375,998	-	375,998
676,169	-	676,169
15,832	7,331	23,163
-	125,480	125,480
30,734	7,650	38,384
<u>3,729,343</u>	<u>140,461</u>	<u>3,869,804</u>
<u>600,000</u>	<u>(600,000)</u>	<u>-</u>
1,514,047	(34,239)	1,479,808
<u>10,034,755</u>	<u>6,050,372</u>	<u>16,085,127</u>
<u>\$ 11,548,802</u>	<u>\$ 6,016,133</u>	<u>\$ 17,564,935</u>

CITY OF KIRBY, TEXAS  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2021

	Major Fund General Fund	Major Fund Debt Service	Major Fund Capital Projects Fund
<b>ASSETS</b>			
Cash and Investments	\$ 3,104,725	\$ 188,583	\$ -
Receivables (net of allowances for uncollectibles):			
Property Taxes	151,451	31,708	-
EMS Charges	195,236	-	-
Accounts	127,688	-	-
Restricted Cash	165,706	-	6,413,180
Due from Other Governments	886,229	-	-
Due from Other Funds	121,642	984	-
Inventory of Supplies, At Cost	43,882	-	-
	<u>\$ 4,796,559</u>	<u>\$ 221,275</u>	<u>\$ 6,413,180</u>
<b>TOTAL ASSETS</b>			
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>			
<i>Liabilities:</i>			
Accounts Payable	\$ 485,064	\$ -	\$ 13,050
Accrued Expenditures	144,027	-	-
<i>Total Liabilities</i>	<u>629,091</u>	<u>-</u>	<u>13,050</u>
<i>Deferred Inflows of Resources:</i>			
Unavailable Revenues	1,080,718	-	-
Unavailable EMS Revenues	195,236	-	-
Unavailable Tax Revenues	151,451	31,708	-
<i>Total Deferred Inflows of Resources</i>	<u>1,427,405</u>	<u>31,708</u>	<u>-</u>
<i>Fund Balances:</i>			
Nonspendable:			
Inventory	43,882	-	-
Restricted for:			
PEG Capital Fees	169,870	-	-
Court Security	43,933	-	-
Debt Service	-	189,568	-
Capital Projects	-	-	6,400,130
Crime Control	-	-	-
Unassigned	2,482,378	-	-
	<u>2,740,063</u>	<u>189,568</u>	<u>6,400,130</u>
<i>Total Fund Balances</i>			
	<u>\$ 4,796,559</u>	<u>\$ 221,276</u>	<u>\$ 6,413,180</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			

See accompanying notes to basic financial statements.

<u>Nonmajor Fund</u>		<u>Total</u>
<u>Crime</u>		<u>Governmental</u>
<u>Control</u>		<u>Funds</u>
\$ 94,917	\$	3,388,225
-		183,159
-		195,236
-		127,688
-		6,578,886
13,943		900,172
171		122,797
-		43,882
<u>\$ 109,031</u>	<u>\$</u>	<u>11,540,045</u>

\$ -	\$	498,114
-		144,027
-		642,141

-		1,080,718
-		195,236
-		183,159
-		1,459,113

-		43,882
-		169,870
-		43,933
-		189,568
-		6,400,130
109,031		109,031
-		2,482,378
<u>109,031</u>	<u></u>	<u>9,438,792</u>

<u>\$ 109,031</u>	<u>\$</u>	<u>11,540,046</u>
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CITY OF KIRBY, TEXAS  
RECONCILIATION OF THE GOVERNMENTAL FUNDS  
BALANCE SHEET TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021

TOTAL FUND BALANCE - TOTAL GOVERNMENTAL FUNDS		\$ 9,438,792
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital Assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		9,475,755
Other long-term assets are not available to pay for current-period expenditures and, therefore, are unearned in the funds.		378,394
Compensated absences are not due and payable in the current period and, therefore, not reported in the funds.		(103,009)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, not reported in the funds.		(6,594,548)
Net pension liabilities (and related deferred outflows and inflows of resources) do not provide current financial resources and are not reported in the funds.		
Net Pension Liability	(827,767)	
Pension Related Deferred Outflows	488,323	
Pension Related Deferred Inflows	<u>(574,783)</u>	(914,227)
Net Other Post Employment Benefit (OPEB) Liabilities (and related deferred inflows and outflows of resources) do not consume current financial resources and are not reported in governmental funds.		
Net OPEB Liability	(147,670)	
OPEB Related Deferred Outflows	41,310	
OPEB Related Deferred Inflows	<u>(7,551)</u>	(113,911)
Accrued interest payable on long-term-bonds is not due and payable in the current period and, therefore, not reported in the funds.		<u>(18,444)</u>
TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES		<u>\$ 11,548,802</u>

See accompanying notes to basic financial statements.





CITY OF KIRBY, TEXAS  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	<u>Major Fund</u> General Fund	<u>Major Fund</u> Debt Service	<u>Major Fund</u> Capital Projects Fund
<b>REVENUES</b>			
Taxes	\$ 2,704,654	\$ 486,848	\$ -
Franchise Fees	375,998	-	-
Licenses and Permits	427,648	-	-
Intergovernmental	10,478	-	-
Fines and Penalties	211,534	-	-
Charges for Services	964,828	-	-
Grants	701,652	-	-
Miscellaneous	19,611	176	3,194
<b>TOTAL REVENUES</b>	<u>5,416,403</u>	<u>487,024</u>	<u>3,194</u>
<b>EXPENDITURES</b>			
<i>Current:</i>			
City Council	9,974	-	-
City Administration	359,319	-	-
Police Protection	1,334,924	-	-
Municipal Court	75,813	-	-
Fire\EMS Protection	1,496,232	-	-
Animal Services	128,576	-	-
Parks and Pool	140,176	-	-
Streets and Shops	313,766	-	-
Crime Control	-	-	-
General City Operations	428,950	-	-
Capital Projects/Outlay	914,390	-	33,600
Debt Service:			
Principal	86,198	260,000	-
Interest and Fiscal Charges	7,451	229,275	-
<b>TOTAL EXPENDITURES</b>	<u>5,295,769</u>	<u>489,275</u>	<u>33,600</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>\$ 120,634</u>	<u>\$ (2,251)</u>	<u>\$ (30,406)</u>

See accompanying notes to basic financial statements.

<u>Nonmajor Fund</u>	<u>Total</u>
<u>Crime</u>	<u>Governmental</u>
<u>Control</u>	<u>Funds</u>
\$ 98,917	\$ 3,290,419
-	375,998
-	427,648
-	10,478
-	211,534
-	964,828
-	701,652
580	23,561
<u>99,497</u>	<u>6,006,118</u>

-	9,974
-	359,319
-	1,334,924
-	75,813
-	1,496,232
-	128,576
-	140,176
-	313,766
82,815	82,815
-	428,950
-	947,990
-	346,198
-	236,726
<u>82,815</u>	<u>5,901,459</u>

<u>\$ 16,682</u>	<u>\$ 104,659</u>
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CITY OF KIRBY, TEXAS  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS (CONTINUED)  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

<b>OTHER FINANCING SOURCES (USES)</b>	<u>Major Fund</u> General Fund	<u>Major Fund</u> Debt Service	<u>Major Fund</u> Capital Projects Fund
Transfers In	\$ 600,000	\$ 159,224	\$ -
Transfers Out	(159,224)	-	-
Proceeds from Sale of Assets	23,503	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>464,279</u>	<u>159,224</u>	<u>-</u>
Net Change in Fund Balance	584,913	156,973	(30,406)
<b>Fund Balances at Beginning of Year</b>	<u>2,155,150</u>	<u>32,595</u>	<u>6,430,536</u>
<b>Fund Balances at End of Year</b>	<u><u>\$ 2,740,063</u></u>	<u><u>\$ 189,568</u></u>	<u><u>\$ 6,400,130</u></u>

See accompanying notes to basic financial statements.

<u>Nonmajor Fund</u>	<u>Total</u>
Crime	Governmental
Control	Funds
\$ -	\$ 759,224
-	(159,224)
-	23,503
-	<u>623,503</u>
16,682	728,162
<u>92,349</u>	<u>8,710,630</u>
<u>\$ 109,031</u>	<u>\$ 9,438,792</u>

CITY OF KIRBY, TEXAS  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

NET CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS		\$ 728,162
<p>Amounts reported for governmental activities in the Statement of Activities are different because:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation.</p>		338,249
<p>Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.</p>		(16,411)
<p>The issuance of long-term-debt (e.g. bonds and capital leases) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the net effect of premiums, discounts, and similar items when debt is first issued, where as these amounts are amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term-debt and related items.</p>		
<p>Repayment of Principal</p>	260,000	
<p>Amortization of Bond Premium</p>	13,501	
<p>Repayment of Capital Lease Principal</p>	86,373	359,874
<p>Governmental funds report required contributions to employee pensions as expenditures. However, in the Statement of Activities the cost of the pension is recorded based on the actuarially determined cost of the plan. This is the amount that contributions exceeded the actuarially determined pension expense.</p>		110,157
<p>Governmental funds report required contributions to Other Post Employment Benefits (OPEB) as expenditures. However, in the Statement of Activities the expense for the OPEB is recorded based on the actuarially determined cost of the plan. This is the amount that contributions differed from the actuarially determined OPEB expense.</p>		(17,264)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:</p>		
<p>Compensated Absences</p>	10,414	
<p>Accrued Interest</p>	866	11,280
CHANGE IN NET POSITION - GOVERNMENTAL ACTIVITIES		\$ 1,514,047

See accompanying notes to basic financial statements.



CITY OF KIRBY, TEXAS  
STATEMENT OF NET POSITION – PROPRIETARY FUND  
SEPTEMBER 30, 2021

	Business-Type Activities
	Waterworks\Sewer Fund
<b>ASSETS</b>	
<i>Current Assets:</i>	
Cash and Investments	\$ 2,631,393
Receivables (net of allowances for uncollectibles):	
Accounts	245,534
Inventories	26,085
Prepaid Items	31,353
<i>Total Current Assets</i>	2,934,365
 <i>Restricted Assets:</i>	
Cash and Investments	228,230
<i>Total Restricted Assets</i>	228,230
 <i>Capital Assets:</i>	
Land	7,005
Utility Plant and Easements	7,861,047
Transportation & Equipment	802,640
Software	42,000
Accumulated Depreciation	(5,100,050)
<i>Capital Assets, net of accumulated depreciation</i>	3,629,842
<b>TOTAL ASSETS</b>	6,792,437
 <b>DEFERRED OUTFLOWS</b>	
Deferred Other Post Employment Benefit Outflows	4,282
Deferred Pension Related Outflows	60,766
<b>TOTAL DEFERRED OUTFLOWS</b>	\$ 65,048

See accompanying notes to basic financial statements.

CITY OF KIRBY, TEXAS  
STATEMENT OF NET POSITION – PROPRIETARY FUND (CONTINUED)  
SEPTEMBER 30, 2021

	Business-Type Activities
	Waterworks\Sewer Fund
<b>LIABILITIES</b>	
<i>Current Liabilities:</i>	
Accounts Payable	\$ 328,571
Accrued Compensated Absences	13,524
Due to Other Funds	122,797
<i>Total Current Liabilities</i>	464,892
 <i>Current Liabilities Payable from Restricted Assets:</i>	
Customer Deposits	195,090
<i>Total Current Liabilities Payable from Restricted Assets</i>	195,090
 <i>Noncurrent Liabilities:</i>	
Net Other Post Employment Benefits Liability	16,873
Net Pension Liability	99,811
<i>Total Noncurrent Liabilities</i>	116,684
 <b>TOTAL LIABILITIES</b>	776,666
 <b>DEFERRED INFLOWS</b>	
Deferred Other Post Employment Benefit Inflows	895
Deferred Pension Related Inflows	63,791
 <b>TOTAL DEFERRED INFLOWS</b>	64,686
 <b>NET POSITION</b>	
Net Investment in Capital Assets	3,629,842
Unrestricted	2,386,291
 <b>TOTAL NET POSITION</b>	\$ 6,016,133

See accompanying notes to basic financial statements.



CITY OF KIRBY, TEXAS  
STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN FUND NET POSITION  
PROPRIETARY FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Business-Type Activities
	Waterworks\Sewer Fund
<b>OPERATING REVENUES</b>	
Charges for Utility Service	\$ 2,258,042
<b>TOTAL OPERATING REVENUES</b>	2,258,042
 <b>OPERATING EXPENSES</b>	
Salaries and Benefits	294,500
Supplies	86,878
Maintenance and Repairs	265,336
Contractual Services	842,887
Miscellaneous	35,490
Depreciation	307,651
<b>TOTAL OPERATING EXPENSES</b>	1,832,742
 <b>OPERATING INCOME (LOSS)</b>	425,300
 <b>NONOPERATING REVENUES (EXPENSES)</b>	
Interest Income	7,331
Gain on Sale of Property and Equipment	7,650
Capital Improvement Fee	125,480
<b>TOTAL NONOPERATING REVENUES (EXPENSES)</b>	140,461
 <b>Net Income (Loss) Before Contributions and Transfers</b>	565,761
 Transfers In (Out)	(600,000)
 <b>CHANGE IN NET POSITION</b>	(34,239)
 <b>NET POSITION AT BEGINNING OF YEAR</b>	6,050,372
 <b>NET POSITION AT END OF YEAR</b>	\$ 6,016,133

See accompanying notes to basic financial statements.

CITY OF KIRBY, TEXAS  
STATEMENT OF CASH FLOWS - PROPRIETARY FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Business-Type Activities
	Waterworks\Sewer Fund
<b>Cash Flows From Operating Activities:</b>	
Cash Received From Customers	\$ 2,257,304
Cash Paid for Employee Wages & Benefits	(303,918)
Cash Paid to Suppliers for Goods & Services	(1,145,090)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>808,296</b>
<b>Cash Flows From Noncapital Financing Activities:</b>	
Customer Deposits Received (Returned)	8,145
Interfund Payables (Receivables)	180,738
Transfers From (To) Other Funds	(600,000)
<b>Net Cash Provided (Used) by Noncapital Financing Activities</b>	<b>(411,117)</b>
<b>Cash Flows From Capital and Related Financing Activities:</b>	
Purchase/Construction of Capital Assets	(302,275)
Proceeds from Sale of Property and Equipment	7,650
Capital Improvement Fee	125,480
<b>Net Cash Provided (Used) by Capital and Related Financing Activities</b>	<b>(169,145)</b>
<b>Cash Flows From Investing Activities:</b>	
Investment Interest Received	7,331
<b>Net Cash Provided (Used) by Investing Activities</b>	<b>7,331</b>
<b>Net Increase (Decrease) in Cash and Investments</b>	<b>235,365</b>
<b>Cash and Investments at Beginning of Year:</b>	
Cash and Investments	2,407,503
Restricted Cash and Investments	216,755
	<b>2,624,258</b>
<b>Cash and Investments at End of Year:</b>	
Cash and Investments	2,631,393
Restricted Cash and Investments	228,230
	<b>\$ 2,859,623</b>

See accompanying notes to basic financial statements.

CITY OF KIRBY, TEXAS  
STATEMENT OF CASH FLOWS - PROPRIETARY FUND (CONTINUED)  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Business-Type Activities
	Waterworks\Sewer Fund
<b>Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:</b>	
Operating Income	\$ 425,300
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:	
Depreciation	307,651
(Increase) Decrease in Operating Assets:	
Accounts Receivable	(738)
Inventory	(2,711)
Increase (Decrease) in Operating Liabilities:	
Accounts Payable	88,212
Accrued Wages & Benefits	-
Net Other Post Employment Benefits Liability	1,747
Net Pension Liability	(11,165)
<b>Total Adjustments to Reconcile     Operating Activities</b>	<b>382,996</b>
 <b>Net Cash Provided (Used) by Operating Activities</b>	 <b>\$ 808,296</b>

See accompanying notes to basic financial statements.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Kirby, Texas (“City”), was incorporated in May 1955. The City Charter was adopted in May 1988, under the provisions of the Home Rule Charter Act of the State of Texas. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: police and fire protection, health services, maintenance of streets, planning and zoning, parks and recreation, general administrative services, water, and sewer services.

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

1. REPORTING ENTITY

In evaluating how to define the government for financial purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB Statement 14, “The Financial Reporting Entity” and GASB Statement 39 “Determining Whether Certain Organizations are Component Units”. The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization’s governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. The City has two component units, the Kirby Senior Center and the Kirby Crime Control District.

*Component Units*

The Board of the Kirby Senior Center is appointed by the City of Kirby, Texas’, City Council. The center was established to provide senior citizens with educational, recreational, health and nourishment programs. The City of Kirby, Texas, provides a some maintenance to help maintain the facility. The City has elected not to present a discrete presentation of those financial statements in the City’s annual financial report. Copies of the individual audit of the Kirby Senior Center for the year ended September 30, 2021 can be obtained from the Kirby Senior Center.

The Kirby Crime Control and Prevention District, an entity legally separate from the City, was created pursuant to Section 363.051, et. Seq, of the Crime Control District Act. The District was created in November 2014, to act on behalf of Kirby for promotion, development and enhancement of crime control and prevention within the City of Kirby. The District was reauthorized by voters in May 2019. For financial reporting purposes, the District is reported as if it were part of the City’s operations because its purpose is to benefit the citizens of the City. The District is governed by a 7 member board appointed by council.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

2. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The **government-wide financial statements** include the statement of net position and the statement of activities. Government-wide statements report information on all of the activities of the City and its component unit. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Governmental activities are supported mainly by taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services. The primary government is reported separately from the component unit within the government wide statements.

The statement of activities reflects the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

Separate **fund financial statements** are provided for governmental funds and proprietary funds. The General Fund, Debt Service Fund, and Capital Projects Fund meet the criteria of a *major governmental fund*. These funds are reflected in a separate column in the Balance Sheet, Statement of Revenues, Expenditures, and Changes in Fund Balances.

3. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The **government-wide financial statements** are reported using the economic resources measurement focus and the accrual basis of accounting. This measurement focus is also used for the proprietary and fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Revenue types which have been accrued consist of revenue from the investments, intergovernmental revenue and charges for services. Grants are recognized as revenue when all applicable eligibility requirements imposed by the provider are met.

Revenues are classified as *program revenues* and *general revenues*. Program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. General revenues include all taxes, grants not restricted to specific programs and investment earnings.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

3. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (Continued)

**Governmental fund level financial statements** are reported using current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Measurable and available revenues include revenues expected to be received within 60 days after the fiscal year ends. Receivables which are measurable but not collectible within 60 days after the end of the fiscal period are reported as unearned revenue.

Expenditures generally are recorded when a fund liability is incurred; however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when the liability has matured and payment is due.

The government reports the following major governmental funds:

**The General Fund** is the general operating fund of the City and is always classified as a major fund. The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include property taxes, charges for services, intergovernmental revenues and investment of idle funds. Primary expenditures are for general administration, public safety, public service and capital acquisition.

**The Debt Service Fund** is used to account for the revenues specifically restricted by law for debt retirement (i.e.: ad valorem).

**The Capital Projects Fund** is used to account for all funds collected and disbursed for street, sidewalk, and drainage improvements and other capital projects.

The City has the following non-major fund: Crime Control District

**Proprietary fund level financial statements** are used to account for activities, which are similar to those often found in the private sector. The measurement focus is upon determination of net income, financial position and cash flows. The City's Proprietary Fund is the Water/Sewer Fund (used to account for the provision of water and sewer services to residents).

The **Proprietary Fund** is accounted for using the accrual basis of accounting as follows:

1. Revenues are recognized when earned, and expenses are recognized when the liabilities are incurred.
2. Current-year contributions, administrative expenses and benefit payments, which are not received or paid until the subsequent year, are accrued.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

3. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (Continued)

2. (Continued)

Proprietary funds distinguish operating revenues and expenses from non-operating. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

4. CASH AND CASH EQUIVALENTS

Cash and cash equivalents include cash deposits and investments with a maturity date within three (3) months of the date acquired by the City.

Certain cash balances (such as debt service collections) are restricted for specific purposes. Unless that purpose is narrower than the purpose of the fund, cash is reported as unrestricted.

5. INVESTMENTS

State statutes authorize the City to invest in (a) obligations of the United States or its agencies and instrumentalities; (b) direct obligations of the State of Texas or its agencies; (c) other obligations, the principal and interest of which are unconditionally guaranteed or insured by the State of Texas or the United States; (d) obligations of states, agencies, counties, cities, and other political subdivisions of any state having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than A or its equivalent; (e) certificates of deposit by state and national banks domiciled in this state that are (i) guaranteed or insured by the Federal Deposit Insurance Corporation, or its successor; or, (ii) secured by obligations that are described by (a) - (d); or, (e). Statutes also allow investing in local government investment pools organized and rated in accordance with the Interlocal Cooperation Act, whose assets consist exclusively of the obligations of the United States or its agencies and instrumentalities and repurchase assessments involving those same obligations. The City has all its monies in interest bearing checking accounts, savings accounts, money market accounts or certificates of deposit. Earnings from these investments are added to each account monthly or quarterly. Investments are carried at fair value in accordance with Governmental Accounting Standards Board (GASB) No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*.

6. ACCOUNTS RECEIVABLE

Property taxes are levied based on taxable value at January 1 prior to September 30 and become due October 1, and past due after January 31. Accordingly, receivables and revenues for property taxes are reflected on the government-wide statement based on the full accrual method of accounting.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

6. ACCOUNTS RECEIVABLE (Continued)

Accounts receivable from other governments include amounts due from grantors for approved grants for specific programs and reimbursements for services performed by the City. Program grants are recorded as receivables and revenues at the time all eligibility requirements established by the provider have been met.

Reimbursements for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are fines and costs assessed by the court action and billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as unearned revenue in the fund statements. Receivables are shown net of an allowance for uncollectible accounts.

7. SHORT-TERM INTERFUND RECEIVABLES/PAYABLES

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as “due from other funds” or “due to other funds” on the fund statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

8. INVENTORIES

Inventories of consumable supplies are valued at cost, which approximates market, using the first in/first out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased.

Inventories of repair and replacement parts for the utility system are valued at cost, which approximates market, using the first in, first out method.

9. PREPAID ITEMS

Payments made for goods and services in advance are recorded as prepaid items on the balance sheet.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements and in the fund financial statements are offset by a reservation of fund balance which indicates they do not represent “available spendable resources”.

10. RESTRICTED ASSETS

Certain resources are set aside for customer meter deposits, deposits are classified as restricted assets on the balance sheet because they may be refunded at a point in time if the customer is in good standing with the waterworks/sewer department.



CITY OF KIRBY, TEXAS  
 NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
 SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

11. CAPITAL ASSETS

Capital assets, which include land, buildings and improvements, equipment, and infrastructure assets, are reported in the applicable governmental or business type activities column in the government-wide financial statements.

Capital assets such as equipment are defined as assets with a cost of \$5,000 or more. Infrastructure assets include City-owned streets, sidewalks, curbs and bridges. Capital assets are recorded at historical costs if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The Costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Interest has not been capitalized during the construction period on property plant and equipment.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

ASSETS	YEARS
Buildings and improvements	20 to 40 years
Improvements other than buildings	20 to 40 years
Utility system in service	10 to 50 years
Machinery and equipment	5 to 25 years
Software	5 years

12. DEFERRED INFLOWS AND OUTFLOWS OF RESOURCES

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two items that qualify for reporting in this category: deferred pension and OPEB related outflows reported on the government-wide and proprietary statements. The deferred pension and OPEB related outflows result from contributions made after the measurement date and changes in assumptions.

Deferred inflows of resources represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resource (revenue) until that time. The deferred pension related inflows result from differences between expected and actual experiences and differences in between expected and actual investment return.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

13. COMPENSATED ABSENCES

Employees earn vacation leave at varying rates depending on length of service: 10 days leave for year 1 (not available for use until first year of service is completed), plus 1 additional day per year for each year of service (i.e. 11 days for year two, 12 days for year three, etc.) up to a maximum of 30 days per year. Annual leave will not be carried over, except with City Manager approval.

Employees earn sick leave at the rate of 1 day per month starting on date of employment. A maximum of 60 days of sick leave can be accrued. No sick leave days are paid when an employee leaves city employment and no liability is reported for unpaid sick leave.

Liabilities for compensated absences are recognized in the fund statements to the extent the liabilities have matured (i.e. are due for payment). Compensated absences are accrued in the government-wide statements.

14. UNAVAILABLE REVENUE/UNEARNED REVENUE

Unavailable revenue is reported only in the governmental funds balance sheet under a modified accrual basis of reporting. Unavailable revenues from EMS and property taxes are recognized when they become both measurable and available in the fund statements. Available means when due, or past due, and receivable within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. EMS and property tax revenues not expected to be available for the current period are reflected as unavailable revenue as an inflow of resources in the period the amounts become available.

Unearned revenues arise when assets are recognized before revenue recognition criteria have been satisfied. Grant and other revenues received in advance of expenses/expenditures are reflected as unearned revenue.

15. LONG-TERM OBLIGATIONS

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities under governmental activities or proprietary fund type statement of net position. On new bond issues, bond premiums and discounts are amortized over the life of the bond.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

16. PENSIONS AND OTHER POST-EMPLOYMENT BENEFITS (OPEB)

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS.

For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Total OPEB Liability, deferred inflows and outflows of resources, and OPEB expense, have been determined on the same basis as they are reported by TMRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

17. FUND EQUITY

Fund balances in governmental funds are classified as follows:

Nonspendable - Represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid items) or legally required to remain intact.

Restricted - Represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

Committed - Represents amounts that can only be used for a specific purpose because of a highest formal action by the City Council (ordinance). Committed amounts cannot be used for any other purpose unless the City Council removes those constraints through the same formal action.

Assigned - Represents amounts which the City intends to use for a specific purpose but do not meet the criteria of restricted or committed. The City Council is the only entity that may make assignments at this time as the Council has not designated any other individuals with the authority to make assignments.

Unassigned - Represents the residual balance that may be spent on any other purpose of the City.

When an expenditure is incurred for a purpose in which multiple classifications are available, the City considers restricted balances spent first, committed second and assigned third.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE A -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

18. NET POSITION

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

19. OPERATING REVENUES AND EXPENSES

Operating revenues are those revenues that are generated directly from the primary activity of the enterprise. For the City, those revenues are charges for water, and sewer services. Operating expenses are the necessary costs incurred to provide the service that is the primary activity. Revenues and expenses not meeting these definitions are reported as nonoperating.

20. INTERFUND TRANSACTIONS

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both Governmental and Proprietary Funds.

The City allocates to the Waterworks/Sewer (Proprietary) Fund an indirect cost percentage of general government administration expenses that are paid through the general fund.

21. USE OF ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**NOTE B -- DEPOSITS AND INVESTMENTS**

The City's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the City's agent bank approved pledge securities in an amount sufficient to protect City funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

1. Deposits

At September 30, 2021, all of the City's deposits were fully collateralized. Of the bank balance, \$250,000 was covered by federal deposit insurance and the City's depository had a pledged letter of credit having a value of \$4,000,000 as collateral for the City's deposits.

CITY OF KIRBY, TEXAS  
 NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
 SEPTEMBER 30, 2021

**NOTE B -- DEPOSITS AND INVESTMENTS (Continued)**

2. Investments

The City is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit.

The Public Funds Investment Act (“Act”) requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the basic financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the City adhered to the requirements of the Act with the exception of one item. One of the investment officers did obtain the public funds investment act training within a two year period. However, the training was completed as of the date of this report. Additionally, investment practices of the City were in accordance with local policies.

The Act determines the types of investments which are allowable for the City. These include, with certain restrictions, 1) obligations of the U.S. Treasury, U.S. agencies, and the State of Texas, 2) certificates of deposit, 3) certain municipal securities, 4) securities lending program, 5) repurchase agreements, 6) bankers acceptances, 7) mutual funds, 8) investment pools, 9) guaranteed investment contracts, and 10) commercial paper.

3. Fair Value Measurement

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

As of September 30, 2021, the City’s recurring fair value measurement assets consist of Texas Local Government Investment Pools. These investments are valued using prices quoted in active markets for those securities (Level 1).

The following table summarizes the assets for which fair values are determined on a recurring basis as of September 30, 2021:

	Fair Value	Maturity in Days
TexPool	\$ 8,995,479	37
Total Investments	\$ 8,995,479	

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE B -- DEPOSITS AND INVESTMENTS (Continued)**

4. Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether the City was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the City was not significantly exposed to credit risk.

At September 30, 2021, the City's investments were all in TexPool a public funds investment pool where all securities held maintain a continuous rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service.

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the City's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the City's name.

At year end, the City was not exposed to custodial credit risk.

c. Concentration of Credit Risk

The risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the City had no exposure to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year-end, the City was not exposed to interest rate risk.

e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the City was not exposed to foreign currency risk.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE B -- DEPOSITS AND INVESTMENTS (Continued)**

5. Investment Accounting Policy

The City’s general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term “short-term” refers to investments which have a remaining term of one year or less at time of purchase. The term “nonparticipating” means that the investment’s value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

6. Public Funds Investment Pools

Public funds investment pools in Texas (“Pools”) are established under the authority of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the “Act”), Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; 2) maintain a continuous rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

**NOTE C -- RECEIVABLES**

Receivables as of year-end for the government’s individual major funds and enterprise funds, including the applicable allowances for uncollectible accounts, are as follows:

	<u>Governmental Funds</u>		<u>Proprietary Fund</u>	<u>Total</u>
	<u>General Fund</u>	<u>Debt Service</u>	<u>Waterworks\ Sewer Fund</u>	
<i>Receivables:</i>				
Property Taxes	\$ 168,510	\$ 35,279	\$ -	\$ 203,789
Less Allowance for Uncollectibles	(17,059)	(3,571)	-	(20,630)
Franchise Taxes	75,933	-	-	75,933
EMS Services	1,400,845	-	-	1,400,845
Less Allowance for Uncollectibles	(1,205,609)	-	-	(1,205,609)
Customer Accounts	-	-	290,312	290,312
Less Allowance for Uncollectibles	-	-	(44,778)	(44,778)
Other	51,755	-	-	51,755
Net Total Receivables	<u>\$ 474,375</u>	<u>\$ 31,708</u>	<u>\$ 245,534</u>	<u>\$ 751,617</u>

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE D -- RESTRICTED CASH**

Cash is reported as restricted when it has restrictions on its use narrower than the purpose of the fund in which it is reported. As of September 30, 2021, restricted cash consists of \$165,706 of public, educational, and governmental fees held for return to franchise entity, \$228,230 of customer meter deposits, and \$6,413,180 of funds restricted for capital projects.

**NOTE E -- PROPERTY TAX CALENDAR**

The City's property tax is levied and becomes collectible each October 1 based on the assessed values listed as of the prior January 1, which is the date a lien attaches to all taxable property in the City. Assessed values are established by the Bexar County Appraisal District at 100% of estimated market value. Assessed values are reduced by lawful exemptions to arrive at taxable values. A revaluation of all property is required to be completed every four (4) years. The total taxable value as of January 1, 2020, upon which the fiscal 2021 levy was based, was \$383,223,417 (i.e., market value less exemptions). The estimated market value was \$424,342,389, making the taxable value 90.3% of the estimated market value.

The City is permitted by the Constitution of the State of Texas to levy taxes up to \$2.50 per \$100 of taxable assessed valuation for all governmental purposes. Pursuant to a decision of the Attorney General of the State of Texas, up to \$1.50 per \$100 of assessed valuation may be used for the payment of long-term debt. The combined tax rate to finance general governmental services, including the payment of principal and interest on long-term debt, for the year ended September 30, 2021, was \$.728626 per \$100 of assessed value, which means that the City has a tax margin of \$1.771374 for each \$100 value and could increase its annual tax levy by approximately \$6,788,320 based upon the present assessed valuation of \$383,223,417 before the limit is reached. However, the City may not adopt a tax rate that exceeds the tax rate calculated in accordance with the Texas Property Tax Code without holding two public hearings. The Property Tax Code subjects an increase in the proposed tax rate to a referendum election, if petitioned by registered voters, when the effective tax rate increase is more than eight percent (8%) of the previous year's maintenance and operations tax rate.

Property taxes are recorded as receivables and unearned revenues at the time the taxes are assessed. In governmental funds, revenues are recognized as the related ad valorem taxes are collected. Additional amounts estimated to be collectible in the time to be a resource for payment of obligations incurred during the fiscal year and therefore susceptible to accrual in accordance with generally accepted accounting principles have been recognized as revenue. In the government-wide financial statements, the entire levy is recognized as revenue, net of estimated uncollectible amounts (if any), at the levy date.

**NOTE F -- INTERFUND RECEIVABLE/PAYABLE**

During the course of its operations, the City has numerous transactions between funds to finance operations, provide services, construct assets, and service debt. To the extent that certain transactions between funds had not been paid or received as of September 30, 2021, balances of interfund amounts receivable or payable have been recorded as follows:



CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE F -- INTERFUND RECEIVABLE/PAYABLE (Continued)**

	<u>Due From</u>	<u>Due To</u>	<u>Purpose</u>
<b>Primary Government:</b>			
General Fund/Water Sewer Fund	\$ 122,626	\$ 122,626	Reimbursement
Debt Service Fund/General Fund	984	984	Reimbursement
Crime Control/Water Sewer Fund	171	171	Reimbursement
	<u>\$ 123,781</u>	<u>\$ 123,781</u>	

**NOTE G -- CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2021, was as follows:

<u>Governmental Activities</u>	<u>Balance 10/1/2020</u>	<u>Additions/ Transfer In</u>	<u>Disposals/ Transfer Out</u>	<u>Balance 9/30/2021</u>
Land	\$ 836,120	\$ -	\$ -	\$ 836,120
Buildings and Improvements	5,150,097	28,552	-	5,178,649
Transportation & Equipment	3,323,550	152,656	(227,337)	3,248,869
Infrastructure	13,485,628	2,863,106	-	16,348,734
Software	132,426	-	-	132,426
Construction in Progress	2,523,874	369,421	(2,429,470)	463,825
	<u>25,451,695</u>	<u>3,413,735</u>	<u>(2,656,807)</u>	<u>26,208,623</u>
Less Accumulated Depreciation				
Buildings and Improvements	(2,168,094)	(156,738)	-	(2,324,832)
Transportation & Equipment	(2,331,669)	(226,584)	227,337	(2,330,916)
Infrastructure	(11,731,169)	(244,815)	-	(11,975,984)
Software	(83,257)	(17,879)	-	(101,136)
	<u>(16,314,189)</u>	<u>(646,016)</u>	<u>227,337</u>	<u>(16,732,868)</u>
Governmental Capital Assets, Net	<u>\$ 9,137,506</u>	<u>\$ 2,767,719</u>	<u>\$ (2,429,470)</u>	<u>\$ 9,475,755</u>
<u>Business-Type Activities</u>				
Land	\$ 7,005	\$ -	\$ -	\$ 7,005
Utility Plant	7,660,565	200,482	-	7,861,047
Transportation & Equipment	745,258	84,593	(27,211)	802,640
Software	42,000	-	-	42,000
Construction in Progress	-	17,200	-	17,200
Totals at Historical Cost	<u>8,454,828</u>	<u>302,275</u>	<u>(27,211)</u>	<u>8,729,892</u>
Less Accumulated Depreciation				
Buildings and Improvements	(103,520)	(14,606)	-	(118,126)
Utility Plant	(4,234,136)	(192,729)	-	(4,426,865)
Transportation & Equipment	(439,954)	(100,316)	27,211	(513,059)
Software	(42,000)	-	-	(42,000)
	<u>(4,819,610)</u>	<u>(307,651)</u>	<u>27,211</u>	<u>(5,100,050)</u>
Business-Type Capital Assets, Net	<u>\$ 3,635,218</u>	<u>\$ (5,376)</u>	<u>\$ -</u>	<u>\$ 3,629,842</u>

Land and Construction in Progress are not depreciated.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE G -- CAPITAL ASSETS (Continued)**

Depreciation expense was charged to the governmental functions as follows:

City Administration	\$ 9,369
Fire Protection\EMS	148,248
Police Protection	103,013
Public Works	368,305
Animal Services	<u>17,081</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 646,016</u>

**NOTE H -- LONG-TERM DEBT**

**Primary Government**

Long-term debt and obligations payable at September 30, 2021, comprise the following individual issues:

\$483,767 Capital Lease Obligation for a 2016 Pierce Fire Pumper payable in annual installments of \$56,654 through 2024; interest rate of 3.07%. The Pumper is included in the Capital Assets for a cost of \$483,767 with accumulated depreciation of \$135,455. \$ 160,033

\$6,715,000 General Obligation Bonds, Series 2018 payable in annual installments of \$250,000 to \$475,000 through 2038; interest at 3.00% to 4.00%. This general obligation is not a direct placement. 6,205,000

***Total Governmental Long-Term Obligations*** \$ 6,365,033

The annual requirements to amortize all long-term bonded debt and obligations outstanding as of September 30, 2021, including interest payments, are as follows:

Year Ending September 30,	Governmental Activities		
	Principal	Interest	Total
2022	\$ 270,000	\$ 215,925	\$ 485,925
2023	280,000	204,925	484,925
2024	290,000	193,525	483,525
2025	300,000	181,725	481,725
2026	315,000	169,425	484,425
2027-2031	1,755,000	664,375	2,419,375
2032-2036	2,060,000	356,544	2,416,544
2037-2038	<u>935,000</u>	<u>35,344</u>	<u>970,344</u>
	<u>\$ 6,205,000</u>	<u>\$ 2,021,788</u>	<u>\$ 8,226,788</u>

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE H -- LONG-TERM DEBT (Continued)**

Future payments under the capital leases are as follows:

Year Ending September 30,	Lease Payments
2022	\$ 56,654
2023	56,654
2024	56,652
Total	169,960
Less: Amount Representing Interest	(9,927)
	\$ 160,033

**Changes in Long-Term Liabilities**

	Balance 10/1/2020	Additions	Reductions	Balance 9/30/2021	Due Within One Year
<i>Governmental Activities</i>					
General Obligation Bonds, 2018	\$ 6,465,000	\$ -	\$ (260,000)	\$ 6,205,000	\$ 270,000
Premium	243,016	-	(13,501)	229,515	13,501
Capital Leases	246,405	-	(86,372)	160,033	51,739
Compensated Absences	113,423	103,009	(113,423)	103,009	103,009
Total Governmental Activities	\$ 7,067,844	\$ 103,009	\$ (473,296)	\$ 6,697,557	\$ 438,249
<i>Business-Type Activities</i>					
Compensated Absences	\$ 13,524	\$ 13,524	\$ (13,524)	\$ 13,524	\$ 13,524
Total Business-Type Activities	13,524	13,524	(13,524)	13,524	13,524
Total Primary Government	\$ 7,081,368	\$ 116,533	\$ (486,820)	\$ 6,711,081	\$ 451,773

CITY OF KIRBY, TEXAS  
 NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
 SEPTEMBER 30, 2021

**NOTE I -- EMPLOYEES' RETIREMENT SYSTEMS**

Texas Municipal Retirement System

**1. Plan Description**

The City participates as one of 895 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the state of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the system with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Service Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.tmr.com](http://www.tmr.com).

All eligible employees of the City are required to participate in TMRS.

**2. Benefits Provided**

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the City-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payment options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The City of Kirby has a 7% employee deposit rate and a 2 to 1 matching ratio. Military service credit effective date was March 1999. They have no buy back election. The City of Kirby plan provisions have a 5 year vesting period. An employee is eligible to retire after 5 year of service at the age of 60 or after 20 years of service at any age. The statutory maximum percentage is 13.5%.

At the December 31, valuations and measurement dates, the following employees were covered by the benefit terms:

	2020	2019
Inactive employees or beneficiaries currently receiving benefits	38	33
Inactive employees entitled to but not yet receiving benefits	104	90
Active employees	59	59
	201	182

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE I -- EMPLOYEES' RETIREMENT SYSTEMS (Continued)**

**3. Contributions**

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the City matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

For the year ending September 30, 2021, employees for the City were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the City were 14.77% and 14.49% in calendar years 2020 and 2021, respectively. The City's contributions to TMRS for the year ended September 30, 2021 were \$346,726, and were equal to the required contributions.

**4. Net Pension Liability**

The City's Net Pension Liability (NPL) or Asset was measured as of December 31, 2020, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

**5. Actuarial Assumptions**

The Total Pension Liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Salary Increases	2.75%, including inflation
Investment Rate of Return*	6.75%

\* Presented net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety table used for males and the General Employee table used for females. Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for active, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for healthy retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE I -- EMPLOYEES' RETIREMENT SYSTEMS (Continued)**

**5. Actuarial Assumptions (Continued)**

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post retirement mortality assumption for Annuity Purchase Rates (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding the expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return (Arithmetic)</u>
Global Equity	30.00%	5.30%
Core Fixed Income	10.00%	1.25%
Non-Core Fixed Income	20.00%	4.14%
Real Return	10.00%	3.85%
Real Estate	10.00%	4.00%
Absolute Return	10.00%	3.48%
Private Equity	10.00%	7.75%
	<u>100.00%</u>	

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE I -- EMPLOYEES' RETIREMENT SYSTEMS (Continued)**

**6. Discount Rate**

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

**7. Changes in Net Pension Liability**

The below schedule presents the changes in the Net Pension Liability as of December 31, 2020:

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balance at December 31, 2019	\$ 9,789,575	\$ 8,645,342	\$ 1,144,233
Changes for the year:			
Service Cost	468,310	-	468,310
Interest	662,885	-	662,885
Change of Benefit Terms	-	-	-
Difference Between Expected and Actual Experience	(132,218)	-	(132,218)
Changes of Assumptions	-	-	-
Contributions - Employer	-	382,574	(382,574)
Contributions - Employee	-	181,315	(181,315)
Net Investment Income	-	656,156	(656,156)
Benefit Payments, Including Refunds of Employee Contributions	(406,409)	(406,409)	-
Administrative Expense	-	(4,246)	4,246
Other Changes	-	(167)	167
Net Changes	<u>592,568</u>	<u>809,223</u>	<u>(216,655)</u>
Balance at December 31, 2020	<u>\$ 10,382,143</u>	<u>\$ 9,454,565</u>	<u>\$ 927,578</u>

**8. Discount Rate Sensitivity Analysis**

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (5.75%) or 1-percentage point higher (7.75%) than the current rate:

	Discount Rate 5.75%	Discount Rate 6.75%	Discount Rate 7.75%
Net Pension Liability (Asset)	\$ 2,532,634	\$ 927,578	\$ (361,056)

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE I -- EMPLOYEES' RETIREMENT SYSTEMS (Continued)**

**9. Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's Fiduciary Net Position is available in a separately issued TMRS financial report. That report may be obtained at [www.tmr.com](http://www.tmr.com).

**10. Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions**

For the year ended September 30, 2021, the City recognized pension expense of \$225,330. Also as of September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Economic Experience	\$ -	\$ 106,918
Changes in Actuarial Assumptions	16,859	-
Differences Between Projected and Actual Investment Earnings	290,577	531,656
Contributions Subsequent to the Measurement Date	241,653	-
	\$ 549,089	\$ 638,574

Deferred outflows of resources in the amount of \$241,653 is related to pensions resulting from contributions subsequent to the measurement date, and will be recognized as a reduction of the net pension liability for the year ending December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

For the Year ended December 31,	
2021	\$ (133,023)
2022	(39,901)
2023	(143,695)
2024	(14,519)
	\$ (331,138)



CITY OF KIRBY, TEXAS  
 NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
 SEPTEMBER 30, 2021

**NOTE J – OTHER POST EMPLOYMENT BENEFIT**

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee’s annual salary (calculated based on the employee’s annual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an “other postemployment benefit,” or OPEB.

Membership in the plan at December 31, the valuations and measurement dates, consisted of:

	2020	2019
Inactive Employees or Beneficiaries Currently Receiving Benefits	21	18
Inactive Employees Entitled to but Not Yet Receiving Benefits	8	8
Active Employees	59	59
Total	88	85

The SDBF required contribution rates, based on these assumptions, are as follows:

	Total SDBF Contribution Rate	Retiree Portion of SDBF Contribution Rate
For the Plan Year Ended December 31,		
2019	0.12%	0.02%
2020	0.15%	0.07%

These contribution rates are based on actuarial assumptions developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. For calculating the OPEB liability and OPEB contribution rates, the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements. Based on the size of the city, rates are multiplied by an additional factor of 100.0%. These assumptions are summarized below:

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE J – OTHER POST EMPLOYMENT BENEFIT (Continued)**

Inflation	2.50%
Salary Increases	3.50% to 11.50% Including Inflation
Discount Rate	2.00% (Based on Fidelity's 20-Year Municipal GO AA Index)
Administrative Expenses	All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Statement No. 68.
Mortality Rates - Service Retirees	2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis with scale UMP.
Mortality Rates - Disabled Retirees	2019 Municipal Retirees of Texas Mortality Tables with a 4 year set-forward for males and a 3 year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied to reflect the impairment for younger members who become disables for males and females, respectively. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.
<b>Other Information:</b>	No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement No. 75 to pay related benefits.
Note:	The actuarial assumptions used in the December 31, 2020 valuation were based on the results of an actuarial experience study for the period December 31, 2014 to December 31, 2018.

The City's Total OPEB Liability (TOL), based on the above actuarial factors, as of December 31, 2020, the measurement and actuarial valuation date, was calculated as follows:

	Total OPEB Liability
Balance at December 31, 2019	\$ 129,928
Changes for the year:	
Service Cost	9,584
Interest on Total OPEB Liability	3,698
Change of Benefit Terms	-
Difference Between Expected and Actual Experience	(3,445)
Changes of Assumptions or Other Inputs	25,296
Benefit Payments	(518)
Net Changes	34,615
Balance at December 31, 2020	\$ 164,543

There is no separate trust maintained to fund this TOL. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement No. 75 to pay related benefits.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE J – OTHER POST EMPLOYMENT BENEFIT (Continued)**

The following presents the TOL of the City, calculated using the discount rate of 2.00% as well as what the City’s TOL would be if it were calculated using a discount rate that is 1-percentage point lower (1.00%) and 1-percentage point higher (3.00%) than the current rate:

	Discount Rate 1.00%	Discount Rate 2.00%	Discount Rate 3.00%
Total OPEB Liability	\$ 208,955	\$ 164,543	\$ 131,990

For the year ended September 30, 2021, the City recognized OPEB expense of \$20,321 and reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,213	\$ 3,950
Changes in Assumptions and Other Inputs	43,211	4,496
Contributions Subsequent to the Measurement Date	1,168	-
	\$ 45,592	\$ 8,446

Deferred outflows of resources in the amount of \$1,168 is related to OPEB benefits resulting from contributions subsequent to the measurement date, and will be recognized as a reduction of the net pension liability for the plan year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the Year ended December 31,	
2021	\$ 7,039
2022	7,039
2023	7,037
2024	5,809
2025	7,190
Thereafter	1,864
	\$ 35,978

CITY OF KIRBY, TEXAS  
 NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
 SEPTEMBER 30, 2021

**NOTE K -- TRANSFERS**

Transfers during the year ended September 30, 2021, were as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>	<u>Purpose</u>
<b>Primary Government:</b>			
Debt Service/General Fund	\$ 159,224	\$ 159,224	Funding for Debt Payments
General Fund/Water Sewer Fund	<u>600,000</u>	<u>600,000</u>	Transfer in Lieu of Taxes
	<u>\$ 759,224</u>	<u>\$ 759,224</u>	

**NOTE L -- COMMITMENTS AND CONTINGENCIES**

Litigation

The City is the subject of various claims and litigation that have arisen in the course of its operations. Management is of the opinion that the City's liability in these cases, if decided adversely to the City, will not have a material effect on the City's financial position.

Contracts

During fiscal year 2020, the City of Kirby and Kirby Senior Center entered into an agreement in which the Center would pay \$1 per year to the City of Kirby for the rental of the land and building where the Center conducts business. The terms of the lease will terminate on April 30, 2025.

As of September 30, 2021, the City of Kirby had outstanding contracts with M&S Engineering for the 2018 bond street reconstruction projects for a cost of \$585,000 (Phase 2), of which \$463,825 was incurred to date by the end of the fiscal year. The City expects the remaining cost to be incurred during fiscal year 2022.

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by such agencies. Any disallowed claims, including amounts already collected may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

CITY OF KIRBY, TEXAS  
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)  
SEPTEMBER 30, 2021

**NOTE M -- RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; injuries to employees; employee health benefits; and other claims of various natures. The City contracts with the Texas Municipal League (TML) to provide insurance coverage for property and casualty, and workers compensation. TML is a multi-employer group that provides for a combination of risk sharing among pool participants and stop loss coverage. Contributions are set annually by the provider. Liability by the City is generally limited to the contributed amounts. Annual contributions for the year ended September 30, 2021 were \$129,816 for property and casualty and workers compensation coverage.

## REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule – General Fund
- Schedule of Changes – Net Pension Liability and Related Ratios
- Schedule of Contributions – Defined Benefit Pension Plan
- Schedule of Changes – Total Other Post Employment Benefit Liability and Related Ratios

CITY OF KIRBY, TEXAS  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL  
GENERAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budget Amounts		2021	Variance	2020
	Original	Final	Actual Amounts	Favorable (Unfavorable)	Actual Amounts
<b>REVENUES</b>					
Taxes	\$ 2,541,613	\$ 2,683,507	<b>\$ 2,704,654</b>	\$ 21,147	\$ 2,597,278
Franchise Fees	337,650	396,450	<b>375,998</b>	(20,452)	375,514
Licenses and Fees	149,200	156,572	<b>427,648</b>	271,076	182,549
Intergovernmental Revenues	9,800	9,800	<b>10,478</b>	678	9,150
Charges for Services	914,250	952,600	<b>964,828</b>	12,228	883,678
Grants	359,400	931,197	<b>701,652</b>	(229,545)	1,279,894
Fines and Penalties	220,015	220,133	<b>211,534</b>	(8,599)	179,093
Miscellaneous	27,902	27,902	<b>19,611</b>	(8,291)	36,331
<b>TOTAL REVENUES</b>	<b>4,559,830</b>	<b>5,378,161</b>	<b>5,416,403</b>	<b>38,242</b>	<b>5,543,487</b>
<b>EXPENDITURES:</b>					
<i>City Council:</i>					
Salaries/Expenses	8,505	8,235	<b>5,225</b>	3,010	6,783
Supplies	2,500	2,620	<b>2,591</b>	29	2,341
Meeting and Travel	2,000	2,150	<b>2,158</b>	(8)	232
<i>Total City Council</i>	<b>13,005</b>	<b>13,005</b>	<b>9,974</b>	<b>3,031</b>	<b>9,356</b>
<i>City Administration:</i>					
Salaries & Benefits	307,320	312,421	<b>314,642</b>	(2,221)	356,282
Maintenance	16,845	17,845	<b>17,688</b>	157	9,437
Contract Services	23,500	26,445	<b>22,132</b>	4,313	25,105
Miscellaneous	9,000	6,055	<b>4,857</b>	1,198	6,758
<i>Total City Administration</i>	<b>356,665</b>	<b>362,766</b>	<b>359,319</b>	<b>3,447</b>	<b>397,582</b>
<i>Police Protection:</i>					
Salaries & Benefits	1,225,805	1,229,780	<b>1,183,278</b>	46,502	1,222,649
Supplies	54,100	51,814	<b>49,667</b>	2,147	51,407
Maintenance	80,080	83,030	<b>76,827</b>	6,203	78,711
Contract Services	21,500	17,720	<b>17,714</b>	6	17,102
Miscellaneous	8,300	7,441	<b>7,438</b>	3	5,441
<i>Total Police Protection</i>	<b>\$ 1,389,785</b>	<b>\$ 1,389,785</b>	<b>\$ 1,334,924</b>	<b>\$ 54,861</b>	<b>\$ 1,375,310</b>

CITY OF KIRBY, TEXAS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-  
 BUDGET AND ACTUAL  
 GENERAL FUND (CONTINUED)  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budget Amounts		2021	Variance	2020
	Original	Final	Actual Amounts	Favorable (Unfavorable)	Actual Amounts
<b>EXPENDITURES (CONTINUED)</b>					
<i>Municipal Court:</i>					
Salaries & Benefits	\$ 45,870	\$ 45,870	\$ 35,935	\$ 9,935	\$ 48,660
Supplies	2,000	1,980	1,233	747	674
Maintenance	8,850	8,870	8,062	808	8,256
Contract Services	38,200	38,200	30,583	7,617	35,869
<i>Total Municipal Court</i>	<u>94,920</u>	<u>94,920</u>	<u>75,813</u>	<u>19,107</u>	<u>93,459</u>
<i>Fire/EMS Protection:</i>					
Salaries & Benefits	1,301,195	1,309,715	1,279,803	29,912	1,251,744
Supplies	73,300	72,300	66,473	5,827	66,128
Maintenance	66,080	79,048	75,949	3,099	67,055
Contract Services	8,988	8,520	64,975	(56,455)	8,988
Miscellaneous	10,210	11,210	9,032	2,178	6,494
<i>Total Fire/EMS Protection</i>	<u>1,459,773</u>	<u>1,480,793</u>	<u>1,496,232</u>	<u>(15,439)</u>	<u>1,400,409</u>
<i>Animal Services:</i>					
Salaries & Benefits	88,640	90,790	87,666	3,124	143,808
Supplies	17,400	16,900	16,129	771	15,862
Maintenance	11,480	11,148	9,406	1,742	13,771
Contract Services	15,000	14,832	14,525	307	15,320
Miscellaneous	2,000	850	850	-	0
<i>Total Animal Services</i>	<u>134,520</u>	<u>134,520</u>	<u>128,576</u>	<u>5,944</u>	<u>188,761</u>
<i>Parks and Pools:</i>					
Salaries & Benefits	81,470	81,470	58,045	23,425	79,666
Supplies	18,900	12,900	7,958	4,942	12,686
Maintenance	34,020	40,020	26,848	13,172	29,802
Contract Services	50,000	50,000	47,325	2,675	46,163
Miscellaneous	1,000	1,000	-	1,000	-
<i>Total Parks and Pools</i>	<u>\$ 185,390</u>	<u>\$ 185,390</u>	<u>\$ 140,176</u>	<u>\$ 45,214</u>	<u>\$ 168,317</u>



CITY OF KIRBY, TEXAS  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-  
BUDGET AND ACTUAL  
GENERAL FUND (CONTINUED)  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budget Amounts		2021	Variance	2020
	Original	Final	Actual Amounts	Favorable (Unfavorable)	Actual Amounts
<b>EXPENDITURES (CONTINUED)</b>					
<i>Streets and Shop:</i>					
Salaries & Benefits	\$ 92,955	\$ 93,135	\$ 84,832	\$ 8,303	\$ 100,207
Supplies	51,885	50,885	35,563	15,322	29,877
Maintenance	159,780	158,456	150,865	7,591	6,581
Contract Services	28,000	31,144	42,506	(11,362)	19,853
Miscellaneous	1,000	-	-	-	-
<i>Total Streets and Shop</i>	<u>333,620</u>	<u>333,620</u>	<u>313,766</u>	<u>19,854</u>	<u>156,518</u>
<i>General City Operations:</i>					
Supplies	44,000	45,000	26,885	18,115	25,701
Maintenance	8,500	17,500	17,003	497	8,627
Contract Services	417,115	410,689	381,460	29,229	389,442
Miscellaneous	4,200	4,525	3,602	923	3,651
<i>Total General City Operations</i>	<u>473,815</u>	<u>477,714</u>	<u>428,950</u>	<u>48,764</u>	<u>427,421</u>
<i>Capital Outlay</i>	<u>506,350</u>	<u>1,021,432</u>	<u>914,390</u>	<u>107,042</u>	<u>1,722,652</u>
<i>Debt Service:</i>					
Principal	86,380	86,380	86,198	182	79,265
Interest	7,455	7,455	7,451	4	9,788
<i>Total Debt Service</i>	<u>93,835</u>	<u>93,835</u>	<u>93,649</u>	<u>186</u>	<u>89,053</u>
<b>TOTAL EXPENDITURES</b>	<u>5,041,678</u>	<u>5,587,780</u>	<u>5,295,769</u>	<u>292,011</u>	<u>6,028,838</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(481,848)</u>	<u>(209,619)</u>	<u>120,634</u>	<u>330,253</u>	<u>(485,351)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers In	600,000	600,000	600,000	-	480,000
Transfers Out	-	-	(159,224)	(159,224)	5,411
Proceeds from Sale of Assets	10,000	31,153	23,503	(7,650)	4,536
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>610,000</u>	<u>631,153</u>	<u>464,279</u>	<u>(166,874)</u>	<u>489,947</u>
<b>Net Change in Fund Balance</b>	128,152	421,534	584,913	163,379	4,596
<b>Fund Balance - Beginning of Year</b>	<u>2,155,150</u>	<u>2,155,150</u>	<u>2,155,150</u>	<u>-</u>	<u>2,150,554</u>
<b>Fund Balance - End of Year</b>	<u>\$ 2,283,302</u>	<u>\$ 2,576,684</u>	<u>\$ 2,740,063</u>	<u>\$ 163,379</u>	<u>\$ 2,155,150</u>

CITY OF KIRBY, TEXAS  
NOTES TO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL  
GENERAL FUND  
SEPTEMBER 30, 2021

**Budgetary Information** – The budget is prepared in accordance with accounting principles generally accepted in the United States of America. The City maintains strict budgetary controls. The objective of these controls is to ensure compliance with legal provision embodied in the annual appropriated budget approved by the City Council and as such is a good management control device. The following are the funds which have legally adopted annual budgets: General Fund, Debt Service Fund and Crime Control Fund.

Budgetary preparation and control is exercised at the department level. Actual expenditures may not legally exceed appropriations at the fund level. As of September 30, 2021 the City expenditures did not exceed appropriations in total.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances lapse at year-end and do not constitute expenditures or liabilities because the commitments must be re-appropriated and honored during the subsequent year.

CITY OF KIRBY, TEXAS  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES – NET PENSION LIABILITY AND RELATED RATIOS  
LAST SEVEN PLAN YEARS

	Total Pension Liability						
	2014	2015	2016	2017	2018	2019	2020
Service Cost	\$ 288,443	\$ 307,109	\$ 330,096	\$ 350,481	\$ 383,357	\$ 450,986	\$ 468,310
Interest (on the Total Pension Liability)	448,141	469,554	500,963	537,217	575,534	615,384	662,885
Changes of Benefit Terms	-	-	-	-	-	-	-
Difference between Expected and Actual Experience	(226,720)	107,091	(47,866)	2,495	(43,290)	(43,979)	(132,218)
Change of Assumptions	-	41,761	-	-	-	44,497	-
Benefit Payments, Including Refunds of Employee Contributions	(195,540)	(231,052)	(215,438)	(297,135)	(380,836)	(337,240)	(406,409)
Net Change in Total Pension Liability	314,324	694,463	567,755	593,058	534,765	729,648	592,568
Total Pension Liability - Beginning	6,355,562	6,669,886	7,364,349	7,932,104	8,525,162	9,059,927	9,789,575
Total Pension Liability - Ending	<u>\$ 6,669,886</u>	<u>\$ 7,364,349</u>	<u>\$ 7,932,104</u>	<u>\$ 8,525,162</u>	<u>\$ 9,059,927</u>	<u>\$ 9,789,575</u>	<u>\$ 10,382,143</u>
	Plan Fiduciary Net Position						
	2014	2015	2016	2017	2018	2019	2020
Contributions - Employer	\$ 236,057	\$ 245,466	\$ 249,282	\$ 287,066	\$ 310,406	\$ 366,423	\$ 382,574
Contributions - Employee	133,118	128,421	133,103	140,032	150,589	175,092	181,315
Net Investment Income	301,418	8,470	397,848	893,686	(223,682)	1,131,048	656,155
Benefit Payments, Including Refunds of Employee Contributions	(195,540)	(231,052)	(215,438)	(297,135)	(380,836)	(337,240)	(406,409)
Administrative Expense	(3,147)	(5,159)	(4,492)	(4,630)	(4,321)	(6,391)	(4,246)
Other	(259)	(255)	(242)	(235)	(226)	(193)	(166)
Net Change in Plan Fiduciary Net Position	471,647	145,891	560,061	1,018,784	(148,070)	1,328,739	809,223
Plan Fiduciary Net Position - Beginning	5,268,290	5,739,937	5,885,828	6,445,889	7,464,673	7,316,603	8,645,342
Plan Fiduciary Net Position - Ending	<u>\$ 5,739,937</u>	<u>\$ 5,885,828</u>	<u>\$ 6,445,889</u>	<u>\$ 7,464,673</u>	<u>\$ 7,316,603</u>	<u>\$ 8,645,342</u>	<u>\$ 9,454,565</u>
Net Pension Liability (Asset) - Ending	\$ 929,949	\$ 1,478,521	\$ 1,486,215	\$ 1,060,489	\$ 1,743,324	\$ 1,144,233	\$ 927,578
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	86.06%	79.92%	81.26%	87.56%	80.76%	88.31%	91.07%
Covered Employee Payroll	\$ 1,901,691	\$ 1,834,580	\$ 1,901,472	\$ 2,000,460	\$ 2,151,275	\$ 2,501,311	\$ 2,590,212
Net Pension Liability as a Percentage of Covered Employee Payroll	48.90%	80.59%	78.16%	53.01%	81.04%	45.75%	35.81%

Note: Information for this schedule is being accumulated prospectively until a ten year period is available.

CITY OF KIRBY, TEXAS  
SCHEDULE OF CONTRIBUTIONS – DEFINED BENEFIT PENSION PLAN  
LAST SEVEN FISCAL YEARS

	2015	2016	2017	2018	2019	2020	2021
Actuarially Determined Contribution	\$ 239,844	\$ 256,566	\$ 273,610	\$ 304,695	\$ 356,629	\$ 367,832	\$ 346,726
Contributions in Relation to the Actuarially Determined Contribution	239,844	256,566	273,610	304,695	356,629	367,832	346,726
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Employee Payroll	\$ 1,829,346	\$ 1,946,470	\$ 1,947,107	\$ 2,114,425	\$ 2,442,701	\$ 2,495,407	\$ 2,379,120
Contributions as a Percentage of Covered Employee Payroll	13.11%	13.18%	14.05%	14.41%	14.60%	14.74%	14.57%

Note: Information for this schedule is being accumulated prospectively until a ten year period is available.

**Valuation Date:**

Actuarially determined contribution rates are calculated as of December 31 and become effective in January, thirteen (13) months later.

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	25 Years
Asset Valuation Method	10 Year Smoothed Market; 12% Soft Corridor
Inflation	2.50%
Salary Increases	3.50% to 11.50% including Inflation
Investment Rate of Return	6.75%
Retirement Age	Experience-based table of rates that are specific to the City's plan of benefits. Last updated for the 2019 valuation pursuant to an experience study of the period 2014-2018.
Mortality	Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis with scale UMP. Pre-retirement: PUB(10) mortality tables, with the Public Safety table used for males and the General Employee table used for females. The rates are projected on a fully generational basis with scale UMP.

**Other Information:**

Notes There were no benefit changes during the year.

CITY OF KIRBY, TEXAS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CHANGES –TOTAL OTHER POST EMPLOYMENT BENEFIT LIABILITY AND  
 RELATED RATIOS  
 LAST FOUR CALENDAR YEARS

	Total OPEB Liability			
	2017	2018	2019	2020
Service Cost	\$ 5,401	\$ 6,669	\$ 7,004	\$ 9,584
Interest on Total OPEB Liability	2,983	3,186	3,566	3,698
Changes of Benefit Terms	-	-	-	-
Difference between Expected and Actual Experience	-	(1,811)	1,693	(3,445)
Change in Assumptions or Other Inputs	8,622	(7,868)	25,293	25,296
Benefit Payments	(200)	(430)	(500)	(518)
Net Change in Total OPEB Liability	16,806	(254)	37,056	34,615
Total OPEB Liability - Beginning	76,320	93,126	92,872	129,928
Total OPEB Liability - Ending	<u>\$ 93,126</u>	<u>\$ 92,872</u>	<u>\$ 129,928</u>	<u>\$ 164,543</u>
 Covered Employee Payroll	 \$ 2,000,460	 \$ 2,151,275	 \$ 2,501,311	 \$ 2,590,212
 Total OPEB Liability as a Percentage of Covered Employee Payroll	 4.66%	 4.32%	 5.19%	 6.35%

Note: Information for this schedule is being accumulated prospectively until a ten year period is available.

**Valuation Date:**

Actuarially determined contribution rates are calculated as of December 31 and become effective in January, thirteen (13) months later.

**Methods and Assumptions Used to Determine Contribution Rates:**

Inflation	2.50%
Salary Increases	3.50% to 11.50% Including Inflation
Discount Rate	2.00% (Based on Fidelity's 20-Year Municipal GO AA Index)
Administrative Expenses	All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Statement No. 68.
Mortality Rates - Service Retirees	2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis with scale UMP.
Mortality Rates - Disabled Retirees	2019 Municipal Retirees of Texas Mortality Tables with a 4 year set-forward for males and a 3 year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied to reflect the impairment for younger members who become disables for males and females, respectively. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

**Other Information:**

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement No. 75 to pay related benefits.

Note:

The actuarial assumptions used in the December 31, 2020 valuation were based on the results of an actuarial experience study for the period December 31, 2014 to December 31, 2018.



## SUPPLEMENTARY INFORMATION

Supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedule include:

- Comparative Statements – General Fund
- Comparative Statements – Debt Service
- Comparative Statements – Capital Projects Fund
- Comparative Statements – Crime Control
- Comparative Statements – Proprietary Waterworks/Sewer Fund

CITY OF KIRBY, TEXAS  
COMPARATIVE BALANCE SHEETS  
GENERAL FUND  
SEPTEMBER 30, 2021 AND 2020

<b>ASSETS</b>	<u>2021</u>	<u>2020</u>
Cash and Investments	\$ 3,104,725	\$ 2,003,969
Receivables, Net of Allowances for Uncollectibles:		
Property Taxes	151,451	130,649
EMS Charges	195,236	228,006
Accounts	127,688	132,437
Restricted Cash	165,706	143,711
Due from Other Governments	886,229	580,153
Due from Other Funds	121,642	-
Inventory of Supplies, At Cost	43,882	30,604
	<u>4,796,559</u>	<u>3,249,529</u>
<b>TOTAL ASSETS</b>	<u>\$ 4,796,559</u>	<u>\$ 3,249,529</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>		
<i>Liabilities:</i>		
Accounts Payable	\$ 485,064	\$ 505,228
Accrued Expenditures	144,027	151,252
Due to Other Funds	-	72,854
<i>Total Liabilities</i>	<u>629,091</u>	<u>729,334</u>
<i>Deferred Inflows of Resources:</i>		
Unavailable Revenue	1,080,718	-
Unavailable EMS Revenue	195,236	228,006
Unavailable Tax Revenue	151,451	137,039
<i>Total Deferred Inflows of Resources</i>	<u>1,427,405</u>	<u>365,045</u>
<i>Fund Balance:</i>		
Nonspendable:		
Inventory of Supplies	43,882	30,604
Restricted for:		
Court Security	43,933	39,617
PEG Capital Fees	169,870	154,099
Unassigned	2,482,378	1,930,830
<i>Total Fund Balance</i>	<u>2,740,063</u>	<u>2,155,150</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>	<u>\$ 4,796,559</u>	<u>\$ 3,249,529</u>



CITY OF KIRBY, TEXAS  
 COMPARATIVE BALANCE SHEETS  
 DEBT SERVICE FUND  
 SEPTEMBER 30, 2021 AND 2020

<b>ASSETS</b>	<b>2021</b>	<b>2020</b>
Cash and Investments	\$ 188,583	\$ 19,133
Taxes Receivable	31,708	28,455
Due From Other Funds	984	14,767
<b>TOTAL ASSETS</b>	<b><u>\$ 221,275</u></b>	<b><u>\$ 62,355</u></b>
 <b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>		
<i>Deferred Inflows of Resources:</i>		
Unavailable Tax Revenue	\$ 31,708	\$ 29,760
<i>Total Deferred Inflows of Resources</i>	<u>31,708</u>	<u>29,760</u>
 <i>Fund Balance:</i>		
Restricted Fund Balance	189,568	32,595
<i>Total Fund Balance</i>	<u>189,568</u>	<u>32,595</u>
 <b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>	 <b><u>\$ 221,276</u></b>	 <b><u>\$ 62,355</u></b>

CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCE  
 DEBT SERVICE FUND  
 FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2021 AND 2020

<b>REVENUES</b>	<u>2021</u>	<u>2020</u>
Taxes	\$ 486,848	\$ 475,159
Interest	<u>176</u>	<u>123</u>
<b>TOTAL REVENUES</b>	<u>487,024</u>	<u>475,282</u>
 <b>EXPENDITURES</b>		
Principal Payments on General Obligation Bonds	260,000	250,000
Interest Payments on General Obligation Bonds	226,525	236,725
Fiscal Agent Fees	<u>2,750</u>	<u>2,750</u>
<b>TOTAL EXPENDITURES</b>	<u>489,275</u>	<u>489,475</u>
 <b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	 <u>(2,251)</u>	 <u>(14,193)</u>
 <b>OTHER FINANCING SOURCES (USES)</b>		
Transfers In	<u>159,224</u>	<u>(5,411)</u>
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>159,224</u>	<u>(5,411)</u>
 <b>Net Change in Fund Balance</b>	 156,973	 (19,604)
 <b>Fund Balances at Beginning of Year</b>	 <u>32,595</u>	 <u>52,199</u>
 <b>Fund Balances at End of Year</b>	 <u>\$ 189,568</u>	 <u>\$ 32,595</u>

CITY OF KIRBY, TEXAS  
 COMPARATIVE BALANCE SHEETS  
 CAPITAL PROJECTS FUND  
 SEPTEMBER 30, 2021 AND 2020

<b>ASSETS</b>	<u>2021</u>	<u>2020</u>
Restricted Cash and Investments	<u>\$ 6,413,180</u>	<u>\$ 6,436,328</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 6,413,180</u></u>	<u><u>\$ 6,436,328</u></u>
<b>LIABILITIES AND FUND BALANCE</b>		
Accounts Payable	<u>\$ 13,050</u>	<u>\$ 5,792</u>
<i>Total Liabilities</i>	<u>13,050</u>	<u>5,792</u>
Restricted Fund Balance	<u>6,400,130</u>	<u>6,430,536</u>
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<u><u>\$ 6,413,180</u></u>	<u><u>\$ 6,436,328</u></u>

CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCE  
 CAPITAL PROJECTS FUND  
 FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2021 AND 2020

<b>REVENUES</b>	<b>2021</b>	2020
Interest	<b>\$ 3,194</b>	\$ 60,187
<b>TOTAL REVENUES</b>	<b>3,194</b>	60,187
<b>EXPENDITURES</b>		
Capital Outlay	<b>33,600</b>	430,853
<b>TOTAL EXPENDITURES</b>	<b>33,600</b>	430,853
<b>Net Change in Fund Balance</b>	<b>(30,406)</b>	(370,666)
<b>Fund Balance at Beginning of Year</b>	<b>6,430,536</b>	6,801,202
<b>Fund Balance at End of Year</b>	<b>\$ 6,400,130</b>	\$ 6,430,536

CITY OF KIRBY, TEXAS  
 COMPARATIVE BALANCE SHEETS  
 CRIME CONTROL FUND  
 SEPTEMBER 30, 2021 AND 2020

<b>ASSETS</b>	<u>2021</u>	<u>2020</u>
Cash and Investments	\$ 94,917	\$ 81,502
Due From Other Governments	13,943	14,775
Due From Other Funds	<u>171</u>	<u>146</u>
 <b>TOTAL ASSETS</b>	 <b><u>\$ 109,031</u></b>	 <b><u>\$ 96,423</u></b>
 <b>LIABILITIES AND FUND BALANCE</b>		
<i>Liabilities:</i>		
Accounts Payable	<u>\$ -</u>	<u>\$ 4,074</u>
<i>Total Liabilities</i>	<u>-</u>	<u>4,074</u>
 <i>Fund Balance:</i>		
Restricted Fund Balance	<u>109,031</u>	<u>92,349</u>
<i>Total Fund Balance</i>	<u>109,031</u>	<u>92,349</u>
 <b>TOTAL LIABILITIES AND FUND BALANCE</b>	 <b><u>\$ 109,031</u></b>	 <b><u>\$ 96,423</u></b>

CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCE  
 CRIME CONTROL FUND  
 FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2021 AND 2020

<b>REVENUES</b>	<b>2021</b>	2020
Taxes	\$ 98,917	\$ 79,052
Interest	86	86
Miscellaneous	494	-
<b>TOTAL REVENUES</b>	<b>99,497</b>	79,138
 <b>EXPENDITURES</b>		
Salaries	1,712	1,552
Supplies	200	36,773
Contract Services	9,725	4,659
Miscellaneous	7,014	8,476
Capital Outlay	64,164	30,112
<b>TOTAL EXPENDITURES</b>	<b>82,815</b>	81,572
 <b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	 <b>16,682</b>	 (2,434)
 <b>Fund Balances at Beginning of Year</b>	 <b>92,349</b>	94,783
 <b>Fund Balances at End of Year</b>	 <b>\$ 109,031</b>	\$ 92,349

CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENT OF NET POSITION  
 PROPRIETARY FUND  
 WATERWORKS AND SEWER SYSTEM  
 SEPTEMBER 30, 2021 AND 2020

<b>ASSETS</b>	<u>2021</u>	<u>2020</u>
<i>Current Assets:</i>		
Cash and Investments	\$ 2,631,393	\$ 2,407,503
Receivables - Customers	290,312	289,562
Allowance for Uncollectibles	(44,778)	(44,766)
Inventory of Supplies, at cost	26,085	23,374
Prepaid Items	31,353	31,353
Due From Other Funds	-	57,941
<i>Total Current Assets</i>	<u>2,934,365</u>	<u>2,764,967</u>
<i>Restricted Assets:</i>		
Cash and Investments	<u>228,230</u>	216,755
<i>Total Restricted Assets</i>	<u>228,230</u>	<u>216,755</u>
<i>Capital Assets:</i>		
Utility Plant and Infrastructure	7,861,047	7,660,565
Transportation, Furniture and Equipment	802,640	745,258
Software	42,000	42,000
Total Depreciable and Amortizable Fixed Assets	<u>8,705,687</u>	<u>8,447,823</u>
Less Accumulated Depreciation and Amortization	<u>(5,100,050)</u>	<u>(4,819,610)</u>
Total Depreciable Fixed Assets, Net of Accumulated Depreciation and Amortization	3,605,637	3,628,213
Land	7,005	7,005
Construction in Progress	17,200	-
<i>Total Capital Assets</i>	<u>3,629,842</u>	<u>3,635,218</u>
 <b>TOTAL ASSETS</b>	 <u>6,792,437</u>	 <u>6,616,940</u>
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred Other Post Employment Benefit Outflows	4,282	2,706
Deferred Pension Related Outflows	<u>60,766</u>	<u>78,716</u>
 <b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	 <u>\$ 65,048</u>	 <u>\$ 81,422</u>

CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENT OF NET POSITION  
 PROPRIETARY FUND  
 WATERWORKS AND SEWER SYSTEM (CONTINUED)  
 SEPTEMBER 30, 2021 AND 2020

<b>LIABILITIES</b>	<u>2021</u>	<u>2020</u>
<i>Current Liabilities (Payable from Current Assets):</i>		
Accounts Payable	\$ 328,571	\$ 240,359
Accrued Vacation Leave Payable	13,524	13,524
Due to Other Funds	<u>122,797</u>	<u>-</u>
<i>Total Current Liabilities (Payable from Current Assets)</i>	<u>464,892</u>	<u>253,883</u>
<i>Current Liabilities (Payable from Restricted Assets):</i>		
Customer Deposits	<u>195,090</u>	<u>186,945</u>
<i>Total Current Liabilities (Payable from Restricted Assets)</i>	<u>195,090</u>	<u>186,945</u>
<i>Noncurrent Liabilities:</i>		
Net Other Post Employment Benefits Liability	16,873	13,691
Net Pension Liability	<u>99,811</u>	<u>119,729</u>
<i>Total Noncurrent Liabilities</i>	<u>116,684</u>	<u>133,420</u>
<b>TOTAL LIABILITIES</b>	<u>776,666</u>	<u>574,248</u>
 <b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred Other Post Employment Benefit Inflows	895	754
Deferred Pension Related Inflows	<u>63,791</u>	<u>72,988</u>
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>64,686</u>	<u>73,742</u>
 <b>NET POSITION</b>		
Net Investment in Capital Assets	3,629,842	3,635,218
Unrestricted	<u>2,386,291</u>	<u>2,415,154</u>
<b>TOTAL NET POSITION</b>	<u>\$ 6,016,133</u>	<u>\$ 6,050,372</u>



CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
 PROPRIETARY FUND – WATERWORKS AND SEWER SYSTEM  
 FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2021 AND 2020

	2021	2020
<b>Operating Revenues</b>		
Charges for Utility Service	\$ 2,258,042	\$ 2,232,641
<b>Total Operating Revenues</b>	<b>2,258,042</b>	<b>2,232,641</b>
<b>Operating Expenses Before Depreciation</b>		
Salaries and Benefits	294,500	318,465
Supplies	86,878	79,997
Maintenance	265,336	140,378
Contractual Services	842,887	782,271
Miscellaneous	35,490	34,882
<b>Total Operating Expenses Before Depreciation</b>	<b>1,525,091</b>	<b>1,355,993</b>
Operating Income Before Depreciation	732,951	876,648
Depreciation	307,651	286,859
Operating Income (Loss)	<b>425,300</b>	<b>589,789</b>
<b>Other Income (Expense):</b>		
Miscellaneous Income	7,331	24,253
Gain on Sale of Property and Equipment	7,650	-
Capital Improvement Fee	125,480	124,882
<b>Total Other Income (Expense)</b>	<b>140,461</b>	<b>149,135</b>
<b>Net Income (Loss) Before Contributions and Transfers</b>	<b>565,761</b>	<b>738,924</b>
Transfer Out	<b>(600,000)</b>	<b>(480,000)</b>
<b>NET CHANGE IN NET ASSETS</b>	<b>(34,239)</b>	<b>258,924</b>
<b>Net Assets at Beginning of Year</b>	<b>6,050,372</b>	<b>5,791,448</b>
<b>Net Assets at End of Year</b>	<b>\$ 6,016,133</b>	<b>\$ 6,050,372</b>

CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENTS OF CASH FLOWS  
 PROPRIETARY FUND – WATERWORKS AND SEWER SYSTEM  
 FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2021 AND 2020

	<u>2021</u>	<u>2020</u>
<b>Cash Flows From Operating Activities:</b>		
Cash Received From Customers	\$ 2,257,304	\$ 2,258,269
Cash Paid for Employee Wages & Benefits	(303,918)	(318,391)
Cash Paid to Suppliers for Goods & Services	<u>(1,145,090)</u>	<u>(1,056,738)</u>
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>808,296</u>	<u>883,140</u>
<b>Cash Flows From Noncapital Financing Activities:</b>		
Customer Deposits Received (Returned)	8,145	4,105
Interfund Payables (Receivables)	180,738	(186,595)
Transfers From (To) Other Funds	<u>(600,000)</u>	<u>(480,000)</u>
<b>Net Cash Provided (Used) by Noncapital Financing Activities</b>	<u>(411,117)</u>	<u>(662,490)</u>
<b>Cash Flows From Capital and Related Financing Activities:</b>		
Purchase/Construction of Capital Assets	(302,275)	(453,834)
Proceeds from Sale of Property and Equipment	7,650	-
Capital Improvement Fee	<u>125,480</u>	<u>124,882</u>
<b>Net Cash Provided (Used) by Capital and Related Financing Activities</b>	<u>(169,145)</u>	<u>(328,952)</u>
<b>Cash Flows From Investing Activities:</b>		
Investment Interest Received	<u>7,331</u>	<u>24,253</u>
<b>Net Cash Provided (Used) by Investing Activities</b>	<u>7,331</u>	<u>24,253</u>
<b>Net Increase (Decrease) in Cash and Investments</b>	<u>235,365</u>	<u>(84,049)</u>
<b>Cash and Investments at Beginning of Year:</b>		
Cash and Investments	2,407,503	2,504,841
Restricted Cash and Investments	<u>216,755</u>	<u>203,466</u>
	<u>2,624,258</u>	<u>2,708,307</u>
<b>Cash and Investments at End of Year:</b>		
Cash and Investments	2,631,393	2,407,503
Restricted Cash and Investments	<u>228,230</u>	<u>216,755</u>
	<u>\$ 2,859,623</u>	<u>\$ 2,624,258</u>

CITY OF KIRBY, TEXAS  
 COMPARATIVE STATEMENTS OF CASH FLOWS (CONTINUED)  
 PROPRIETARY FUND – WATERWORKS AND SEWER SYSTEM  
 FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2021 AND 2020

	2021	2020
<b>Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:</b>		
Operating Income	\$ 425,300	\$ 589,789
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:		
Depreciation	307,651	286,859
(Increase) Decrease in Operating Assets:		
Accounts Receivable, Net	(738)	25,628
Inventory	(2,711)	4,776
Increase (Decrease) in Operating Liabilities:		
Accounts Payable	88,212	(23,986)
Accrued Wages & Benefits	-	(3,081)
Net Other Post Employment Benefits Liability	1,747	1,237
Net Pension Liability	(11,165)	1,918
<b>Total Adjustments to Reconcile Operating Activities</b>	<b>382,996</b>	<b>293,351</b>
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>\$ 808,296</b>	<b>\$ 883,140</b>

## STATISTICAL SECTION

The following unaudited Statistical Tables reflect social and economic data, financial trends and fiscal capacity of the City.

This part of the City of Kirby's comprehensive annual financial report represents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about Kirby's overall financial health

### **Contents**

#### Financial Trends – Tables 1 through 5

*These schedules contain trend information to help the reader understand how Kirby's financial performance and well-being have changed over time.*

#### Revenue Capacity – Tables 6 through 9

*These schedules contain information to help the reader assess Kirby's most significant local revenue source, the property tax.*

#### Debt Capacity – Tables 10 through 12

*These schedules present information to help the reader assess the affordability of Kirby's current levels of outstanding debt, and our ability to issue additional debt.*

#### Demographic and Economic Information – Tables 13 and 14

*These schedules offer demographic and economic indicators to help the reader understand the environment within which Kirby's financial activities take place.*

CITY OF KIRBY, TEXAS  
NET POSITION BY COMPONENT  
LAST TEN FISCAL YEARS

	Fiscal Year			
	2012	2013	2014	2015
<i>Governmental Activities:</i>				
Net Investment in Capital Assets	\$ 3,503,881	\$ 3,724,502	\$ 4,008,917	\$ 4,100,365
Restricted	269,750	111,846	113,823	128,677
Unrestricted	2,039,131	2,651,840	2,594,666	1,998,429
<i>Total Governmental Activities Net Position</i>	<u>\$ 5,812,762</u>	<u>\$ 6,488,188</u>	<u>\$ 6,717,406</u>	<u>\$ 6,227,471</u>
<i>Business-Type Activities</i>				
Net Investment in Capital Assets	\$ 1,222,067	\$ 1,567,593	\$ 1,638,382	\$ 1,647,546
Unrestricted	2,541,459	2,551,847	2,951,101	3,160,295
<i>Total Business-Type Activities Net Position</i>	<u>\$ 3,763,526</u>	<u>\$ 4,119,440</u>	<u>\$ 4,589,483</u>	<u>\$ 4,807,841</u>
<i>Primary Government:</i>				
Net Investment in Capital Assets	\$ 4,725,948	\$ 5,292,095	\$ 5,647,299	\$ 5,747,911
Restricted	269,750	111,846	113,823	128,677
Unrestricted	4,580,590	5,203,687	5,545,767	5,158,724
<i>Total Primary Government Net Position</i>	<u>\$ 9,576,288</u>	<u>\$ 10,607,628</u>	<u>\$ 11,306,889</u>	<u>\$ 11,035,312</u>

Note: Years 2012-2014 and 2012-2017 have not been restated for adoption of GASB No. 68 and 75, respectively.

TABLE 1

<b>Fiscal Year</b>					
<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
\$ 4,392,841	\$ 5,035,893	\$ 6,405,061	\$ 7,022,580	\$ 8,551,440	\$ 9,273,019
143,161	244,175	266,062	324,865	329,110	525,665
2,004,817	1,842,191	1,697,957	1,097,313	1,154,205	1,750,118
<u>\$ 6,540,819</u>	<u>\$ 7,122,259</u>	<u>\$ 8,369,080</u>	<u>\$ 8,444,758</u>	<u>\$ 10,034,755</u>	<u>\$ 11,548,802</u>
\$ 2,194,389	\$ 2,848,484	\$ 3,307,990	\$ 3,468,243	\$ 3,635,218	\$ 3,629,842
2,846,714	2,434,054	2,209,687	2,323,205	2,415,154	2,386,291
<u>\$ 5,041,103</u>	<u>\$ 5,282,538</u>	<u>\$ 5,517,677</u>	<u>\$ 5,791,448</u>	<u>\$ 6,050,372</u>	<u>\$ 6,016,133</u>
\$ 6,587,230	\$ 7,884,377	\$ 9,713,051	\$ 10,490,823	\$ 12,186,658	\$ 12,902,861
143,161	244,175	266,062	324,865	329,110	525,665
4,851,531	4,276,245	3,907,644	3,420,518	3,569,359	4,136,409
<u>\$ 11,581,922</u>	<u>\$ 12,404,797</u>	<u>\$ 13,886,757</u>	<u>\$ 14,236,206</u>	<u>\$ 16,085,127</u>	<u>\$ 17,564,935</u>

CITY OF KIRBY, TEXAS  
CHANGE IN NET POSITION  
LAST TEN FISCAL YEARS

	Fiscal Year			
	2012	2013	2014	2015
<b>Expenses</b>				
<i>Governmental Activities:</i>				
City Council	\$ 17,540	\$ 15,371	\$ 14,998	\$ 16,584
City Administration	248,585	274,783	364,335	307,722
Police Protection	870,709	986,230	1,130,297	1,168,328
Municipal Court	44,921	68,588	85,913	77,507
Fire/EMS Protection	816,193	869,188	1,021,875	1,024,146
Animal Services	86,858	119,469	187,405	185,112
Parks and Pools	155,248	181,654	175,536	156,870
Streets and Shops	452,711	466,804	238,368	198,816
Crime Control	-	-	-	12,800
Capital Outlay	-	-	-	-
General City Operations	647,438	641,586	590,052	580,041
Interest on Long-Term Debt	99,568	154,771	66,215	54,755
<i>Total Governmental Activities Expenses</i>	<u>3,439,771</u>	<u>3,778,444</u>	<u>3,874,994</u>	<u>3,782,681</u>
<i>Business-Type Activities:</i>				
Waterworks and Sewer	1,089,654	1,214,855	1,280,736	1,435,095
<i>Total Business-Type Activities</i>	<u>1,089,654</u>	<u>1,214,855</u>	<u>1,280,736</u>	<u>1,435,095</u>
Total Primary Government Expenses	<u>\$ 4,529,425</u>	<u>\$ 4,993,299</u>	<u>\$ 5,155,730</u>	<u>\$ 5,217,776</u>
<b>Program Revenues</b>				
<i>Governmental Activities:</i>				
Charges for service:				
City Administration	\$ 80,926	\$ 139,635	\$ 173,287	\$ 139,334
Police Protection	194,071	207,637	226,322	207,467
Municipal Court	14,771	11,935	13,115	11,372
Fire/EMS Protection	682,424	725,217	649,039	724,899
Animal Services	37,915	28,774	24,668	32,685
Parks and Pools	30,956	47,143	48,406	14,714
Streets and Shops	96,746	149,818	58,639	54,769
Operating Grants and Contributions	15,241	118,184	58,914	98,901
Capital Grants and Contributions	4,851	171,325	221,168	123,413
<i>Total Governmental Activities Program Revenues</i>	<u>1,157,901</u>	<u>1,599,668</u>	<u>1,473,558</u>	<u>1,407,554</u>
<i>Business-Type Activities:</i>				
Charges for Service:				
Waterworks and Sewer	1,831,623	2,006,266	2,148,590	2,128,367
Operating Grants and Contributions	-	-	14,600	14,600
<i>Total Business-Type Activities Program Revenues</i>	<u>1,831,623</u>	<u>2,006,266</u>	<u>2,163,190</u>	<u>2,142,967</u>
Total Primary Government Program Revenues	<u>\$ 2,989,524</u>	<u>\$ 3,605,934</u>	<u>\$ 3,636,748</u>	<u>\$ 3,550,521</u>

Note: Years 2012-2014 and 2012-2017 have not been restated for adoption of GASB No. 68 and 75, respectively.

TABLE 2

Fiscal Year					
2016	2017	2018	2019	2020	2021
\$ 14,640	\$ 9,102	\$ 9,725	\$ 11,247	\$ 9,356	\$ 9,973
350,302	375,472	411,408	415,317	433,537	355,901
1,187,043	1,199,691	1,360,462	1,477,042	1,508,866	1,394,533
78,609	66,948	80,364	116,761	92,398	75,801
1,119,147	1,174,209	1,164,356	1,525,672	1,572,144	1,622,088
162,342	174,050	181,596	200,954	206,809	139,857
120,971	180,450	170,789	177,890	166,932	138,442
243,800	289,198	342,784	264,477	153,803	316,060
3,932	17,923	7,085	38,281	51,462	27,651
-	-	-	90	-	-
592,236	594,593	689,511	818,170	749,957	803,949
43,593	29,867	182,314	246,010	225,141	214,907
<u>3,916,615</u>	<u>4,111,503</u>	<u>4,600,394</u>	<u>5,291,911</u>	<u>5,170,405</u>	<u>5,099,162</u>
<u>1,491,352</u>	<u>1,497,686</u>	<u>1,573,653</u>	<u>1,665,912</u>	<u>1,642,852</u>	<u>1,832,742</u>
<u>1,491,352</u>	<u>1,497,686</u>	<u>1,573,653</u>	<u>1,665,912</u>	<u>1,642,852</u>	<u>1,832,742</u>
<u>\$ 5,407,967</u>	<u>\$ 5,609,189</u>	<u>\$ 6,174,047</u>	<u>\$ 6,957,823</u>	<u>\$ 6,813,257</u>	<u>\$ 6,931,904</u>
\$ 129,184	\$ 133,921	\$ 137,426	\$ 144,806	\$ 102,362	\$ 93,987
194,596	213,476	206,402	251,136	172,974	203,257
9,335	11,018	10,020	13,302	7,934	10,587
757,284	678,215	716,628	712,078	889,087	851,520
21,612	17,164	23,584	11,344	10,385	11,630
22,009	191,036	170,474	67,894	97,651	312,941
100,983	110,441	205,074	64,169	59,609	87,319
12,982	13,108	19,064	12,132	47,143	13,544
5,225	178,457	1,009,589	287,710	1,241,901	699,081
<u>1,253,210</u>	<u>1,546,836</u>	<u>2,498,261</u>	<u>1,564,571</u>	<u>2,629,046</u>	<u>2,283,866</u>
2,102,299	2,124,664	2,143,638	2,236,901	2,232,641	2,258,042
14,600	-	-	-	-	-
<u>2,116,899</u>	<u>2,124,664</u>	<u>2,143,638</u>	<u>2,236,901</u>	<u>2,232,641</u>	<u>2,258,042</u>
<u>\$ 3,370,109</u>	<u>\$ 3,671,500</u>	<u>\$ 4,641,899</u>	<u>\$ 3,801,472</u>	<u>\$ 4,861,687</u>	<u>\$ 4,541,908</u>



CITY OF KIRBY, TEXAS  
CHANGE IN NET POSITION  
LAST TEN FISCAL YEARS (CONTINUED)

	Fiscal Year			
	2012	2013	2014	2015
<b>Net (Expenses) Revenue</b>				
Governmental Activities	\$ (2,281,870)	\$ (2,178,776)	\$ (2,401,436)	\$ (2,375,127)
Business-Type Activities	741,969	791,411	882,454	707,872
<b>Total Primary Government Net Expenses</b>	<u>\$ (1,539,901)</u>	<u>\$ (1,387,365)</u>	<u>\$ (1,518,982)</u>	<u>\$ (1,667,255)</u>
<b>Governmental Revenues and Other Changes in Net Position</b>				
Governmental Activities:				
Taxes:				
Property Taxes	\$ 1,411,924	\$ 1,377,806	\$ 1,392,306	\$ 1,395,907
Franchise Taxes	413,178	611,447	368,225	392,387
Sales Taxes	257,114	288,525	308,925	377,765
Interest and Investment Earnings	6,874	5,237	4,491	6,212
Gain on Sale of Property and Equipment	26,515	5,665	7,540	3,685
Miscellaneous	10,896	32,228	18,180	3,447
Transfers	535,428	533,294	530,987	528,612
<b>Total Governmental Activities</b>	<u>2,661,929</u>	<u>2,854,202</u>	<u>2,630,654</u>	<u>2,708,015</u>
Business-Type Activities:				
Interest and Investment Earnings	7,758	4,728	4,128	5,683
Capital Improvement Fee	92,996	93,069	114,449	124,840
Gain on Sale of Property and Equipment	819	-	-	-
Transfers	(535,428)	(533,294)	(530,987)	(528,612)
<b>Total Business-Type Activities</b>	<u>(433,855)</u>	<u>(435,497)</u>	<u>(412,410)</u>	<u>(398,089)</u>
<b>Total Primary Government</b>	<u>\$ 2,228,074</u>	<u>\$ 2,418,705</u>	<u>\$ 2,218,244</u>	<u>\$ 2,309,926</u>
<b>Changes In Net Position</b>				
Government Activities	\$ 380,059	\$ 675,426	\$ 229,218	\$ 332,888
Business-Type Activities	308,114	355,914	470,044	309,783
<b>Total Primary Government</b>	<u>\$ 688,173</u>	<u>\$ 1,031,340</u>	<u>\$ 699,262</u>	<u>\$ 642,671</u>

Note: Years 2012-2014 and 2012-2017 have not been restated for adoption of GASB No. 68 and 75, respectively.

TABLE 2 (Continued)

Fiscal Year					
2016	2017	2018	2019	2020	2021
\$ (2,663,405)	\$ (2,564,667)	\$ (2,102,133)	\$ (3,727,340)	\$ (2,541,359)	\$ (2,815,296)
625,547	626,978	569,985	570,989	589,789	425,300
<u>\$ (2,037,858)</u>	<u>\$ (1,937,689)</u>	<u>\$ (1,532,148)</u>	<u>\$ (3,156,351)</u>	<u>\$ (1,951,570)</u>	<u>\$ (2,389,996)</u>
\$ 1,599,652	\$ 1,676,596	\$ 1,987,771	\$ 2,235,886	\$ 2,613,336	\$ 2,630,610
374,303	410,832	424,334	400,883	375,514	375,998
467,895	447,958	460,789	467,948	572,346	676,169
8,488	12,698	47,660	206,040	84,771	15,832
-	-	-	-	-	-
150	73,625	16,208	12,261	5,389	30,734
526,265	524,398	480,000	480,000	480,000	600,000
<u>2,976,753</u>	<u>3,146,107</u>	<u>3,416,762</u>	<u>3,803,018</u>	<u>4,131,356</u>	<u>4,329,343</u>
8,912	13,803	28,778	46,732	24,253	7,331
125,068	125,052	124,888	124,912	124,882	125,480
-	-	-	11,138	-	7,650
(526,265)	(524,398)	(480,000)	(480,000)	(480,000)	(600,000)
<u>(392,285)</u>	<u>(385,543)</u>	<u>(326,334)</u>	<u>(297,218)</u>	<u>(330,865)</u>	<u>(459,539)</u>
<u>\$ 2,584,468</u>	<u>\$ 2,760,564</u>	<u>\$ 3,090,428</u>	<u>\$ 3,505,800</u>	<u>\$ 3,800,491</u>	<u>\$ 3,869,804</u>
\$ 313,348	\$ 581,440	\$ 1,314,629	\$ 75,678	\$ 1,589,997	\$ 1,514,047
233,262	241,435	243,651	273,771	258,924	(34,239)
<u>\$ 546,610</u>	<u>\$ 822,875</u>	<u>\$ 1,558,280</u>	<u>\$ 349,449</u>	<u>\$ 1,848,921</u>	<u>\$ 1,479,808</u>

CITY OF KIRBY, TEXAS  
 FUND BALANCES, GOVERNMENTAL FUNDS  
 LAST TEN FISCAL YEARS

	Fiscal Year			
	2012	2013	2014	2015
Nonspendable Fund Balance:				
Inventory	\$ 39,334	\$ 38,751	\$ 37,213	\$ 25,341
Prepaid Items	1,815	1,800	20,476	-
Total Nonspendable Fund Balance	<u>41,149</u>	<u>40,551</u>	<u>57,689</u>	<u>25,341</u>
Restricted Fund Balance:				
PEG Capital Fee	20,687	36,989	52,377	72,470
Public Safety	73,790	49,564	48,806	47,774
Debt Service	172,626	21,630	7,799	5,181
Capital Projects	-	-	-	-
Crime Control	-	-	-	11,342
Total Restricted Fund Balance	<u>267,103</u>	<u>108,183</u>	<u>108,982</u>	<u>136,767</u>
Unassigned Fund Balance	<u>1,838,398</u>	<u>2,481,307</u>	<u>2,413,631</u>	<u>2,649,935</u>
Total Governmental Funds	<u>\$ 2,146,650</u>	<u>\$ 2,630,041</u>	<u>\$ 2,580,302</u>	<u>\$ 2,812,043</u>

TABLE 3

Fiscal Year					
2016	2017	2018	2019	2020	2021
\$ 28,031	\$ 41,094	\$ 57,047	\$ 32,092	\$ 30,604	\$ 43,882
24,056	-	-	-	-	-
<u>52,087</u>	<u>41,094</u>	<u>57,047</u>	<u>32,092</u>	<u>30,604</u>	<u>43,882</u>
90,531	106,971	122,556	138,328	154,099	169,870
41,560	33,625	34,307	39,155	39,617	43,933
5,352	24,590	46,158	52,199	32,595	189,568
-	-	6,854,747	6,801,202	6,430,536	6,400,130
70,038	78,730	78,025	94,783	92,349	109,031
<u>207,481</u>	<u>243,916</u>	<u>7,135,793</u>	<u>7,125,667</u>	<u>6,749,196</u>	<u>6,912,532</u>
<u>2,562,130</u>	<u>2,557,474</u>	<u>2,478,739</u>	<u>1,940,979</u>	<u>1,930,830</u>	<u>2,482,378</u>
<u>\$ 2,821,698</u>	<u>\$ 2,842,484</u>	<u>\$ 9,671,579</u>	<u>\$ 9,098,738</u>	<u>\$ 8,710,630</u>	<u>\$ 9,438,792</u>

CITY OF KIRBY, TEXAS  
 CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS  
 LAST TEN FISCAL YEARS

	Fiscal Year			
	2012	2013	2014	2015
<b>REVENUES</b>				
Taxes	\$ 1,666,493	\$ 1,660,467	\$ 1,692,482	\$ 1,805,335
Franchise Fees	413,178	611,447	368,334	392,387
Licenses and Permits	181,179	245,197	151,691	120,472
Intergovernmental	-	-	9,506	9,927
Charges for Services	687,627	792,848	832,152	848,030
Grants	20,092	289,509	270,576	212,387
Fines and Penalties	205,484	216,749	236,897	215,934
Miscellaneous	17,770	37,462	22,671	15,928
<b>TOTAL REVENUES</b>	<b>3,191,823</b>	<b>3,853,679</b>	<b>3,584,309</b>	<b>3,620,400</b>
<b>EXPENDITURES</b>				
Current:				
City Council	17,540	15,371	14,999	16,584
City Administration	226,442	237,634	354,310	293,582
Police Protection	743,231	806,440	959,275	940,556
Municipal Court	46,266	86,282	83,052	76,474
Fire\EMS Protection	676,658	727,368	859,513	864,149
Animal Services	85,434	112,343	182,249	179,575
Parks and Pool	148,437	181,713	173,049	157,439
Streets and Shops	197,599	213,560	240,973	203,779
Crime Control	-	-	-	12,799
General City Operations	646,990	641,586	365,572	349,549
Capital Projects/Outlay	209,680	455,075	503,271	818,371
Debt Service:				
Principal	365,000	350,000	365,000	419,110
Interest and Fiscal Charges	91,069	81,875	71,313	72,757
Bond Issue Costs	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>3,454,346</b>	<b>3,909,247</b>	<b>4,172,576</b>	<b>4,404,724</b>
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(262,523)	(55,568)	(588,267)	(784,324)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	1,026,558	658,294	800,987	810,112
Transfers Out	(491,130)	(125,000)	(270,000)	(281,500)
Capital Contributions	-	-	-	-
Proceeds from Sale of Asset	78,748	5,665	7,540	3,685
Proceeds from Debt Financing	-	-	-	-
Proceeds from Capital Lease	-	-	-	483,768
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>614,176</b>	<b>538,959</b>	<b>538,527</b>	<b>1,016,065</b>
Net Change in Fund Balance	\$ 351,653	\$ 483,391	\$ (49,740)	\$ 231,741
<b>Debt Service as a percentage of noncapital expenditures</b>	14.06%	12.50%	11.89%	13.71%

TABLE 4

Fiscal Year					
2016	2017	2018	2019	2020	2021
\$ 2,032,449	\$ 2,116,885	\$ 2,436,124	\$ 2,704,999	\$ 3,151,489	\$ 3,290,419
374,303	410,832	424,334	400,883	375,514	375,998
163,113	336,376	413,684	161,377	182,549	427,648
9,524	10,821	10,245	10,592	9,150	10,478
836,697	798,743	827,423	846,066	883,678	964,828
8,284	180,745	1,018,408	289,249	1,279,894	701,652
201,310	222,141	214,227	262,518	179,093	211,534
9,040	66,316	58,658	214,206	96,727	23,561
<u>3,634,720</u>	<u>4,142,859</u>	<u>5,403,103</u>	<u>4,889,890</u>	<u>6,158,094</u>	<u>6,006,118</u>
14,640	9,102	9,726	11,248	9,356	9,974
320,787	330,228	394,542	391,415	397,582	359,319
997,070	1,051,141	1,214,035	1,331,899	1,375,310	1,334,924
75,378	64,122	79,173	89,348	93,459	75,813
897,342	985,773	984,990	1,277,522	1,400,409	1,496,232
159,783	198,509	187,723	178,208	188,761	128,576
116,663	145,416	146,470	170,294	168,317	140,176
239,064	256,891	311,711	259,556	156,518	313,766
3,933	49,513	62,083	48,171	81,572	82,815
348,991	353,217	389,952	519,201	427,421	428,950
697,727	675,192	1,645,831	974,223	2,153,505	947,990
485,386	507,640	440,800	421,997	329,265	346,198
69,153	53,605	37,184	273,744	249,263	236,726
-	-	140,017	-	-	-
<u>4,425,917</u>	<u>4,680,349</u>	<u>6,044,237</u>	<u>5,946,826</u>	<u>7,030,738</u>	<u>5,901,459</u>
<u>(791,197)</u>	<u>(537,490)</u>	<u>(641,134)</u>	<u>(1,056,936)</u>	<u>(872,644)</u>	<u>104,659</u>
808,265	916,152	732,000	725,894	474,589	759,224
(282,000)	(391,754)	(252,000)	(245,894)	5,411	(159,224)
-	-	-	-	-	-
2,750	33,878	5,212	4,095	4,536	23,503
-	-	6,985,017	-	-	-
<u>271,837</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>800,852</u>	<u>558,276</u>	<u>7,470,229</u>	<u>484,095</u>	<u>484,536</u>	<u>623,503</u>
<u>\$ 9,655</u>	<u>\$ 20,786</u>	<u>\$ 6,829,095</u>	<u>\$ (572,841)</u>	<u>\$ (388,108)</u>	<u>\$ 728,162</u>
14.87%	14.01%	14.05%	13.99%	11.86%	11.77%

CITY OF KIRBY, TEXAS  
TAX REVENUE BY SOURCE, GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

TABLE 5

Fiscal Year	Property	Sales & Use	Franchise	Total
2012	\$ 1,409,379	\$ 257,114	\$ 413,178	\$ 2,079,671
2013	1,371,943	288,524	611,447	2,271,914
2014	1,383,557	308,925	368,334	2,060,816
2015	1,427,570	377,765	392,387	2,197,722
2016	1,564,554	467,895	374,303	2,406,752
2017	1,668,927	447,958	410,832	2,527,717
2018	1,975,335	460,789	424,334	2,860,458
2019	2,237,051	467,948	400,883	3,105,882
2020	2,579,143	467,948	400,883	3,447,974
2021	2,614,250	676,169	375,998	3,666,417

CITY OF KIRBY, TEXAS  
 ASSESSED VALUE AND ACTUAL TAXABLE PROPERTY  
 LAST TEN FISCAL YEARS

TABLE 6

Fiscal Year Ended September 30,	Residential Property	Commercial Property	Less: Tax-Exempt Property	Total Taxable Assessed Value*	Total Direct Tax Rate
2012	\$ 188,340,063	\$ 29,646,184	\$ 21,451,008	\$ 196,535,239	0.710978
2013	183,926,315	29,999,639	22,131,880	191,794,074	0.710978
2014	169,385,572	40,563,440	22,065,197	187,883,815	0.729376
2015	177,474,988	46,085,000	28,060,056	195,499,932	0.729376
2016	189,459,829	52,247,948	31,547,952	210,159,825	0.729376
2017	202,803,676	59,176,222	34,054,128	227,925,770	0.729376
2018	236,686,220	85,285,729	35,133,876	286,838,073	0.729376
2019	256,483,078	103,453,094	37,083,012	322,853,160	0.729376
2020	285,078,654	121,407,220	37,851,471	368,634,403	0.728626
2021	296,825,383	127,517,006	41,118,972	383,223,417	0.728626

Source: Bexar Appraisal District.

\* Total Taxable Assessed Value and Total Estimated Actual Value of taxable property is the same.



CITY OF KIRBY, TEXAS  
 DIRECT AND OVERLAPPING PROPERTY TAX RATES  
 LAST TEN FISCAL YEARS

TABLE 7

Fiscal Period	City	Judson School District	Bexar County	Alamo College District	San Antonio RA	Total
2012	0.710978	1.430	0.296187	0.1416	0.017370	2.59616
2013	0.710978	1.425	0.296187	0.1492	0.017370	2.59869
2014	0.729376	1.425	0.296187	0.1492	0.017500	2.61721
2015	0.729376	1.420	0.297500	0.1492	0.172900	2.76893
2016	0.729376	1.420	0.297500	0.1492	0.017290	2.61337
2017	0.729376	1.470	0.293250	0.1492	0.017290	2.65907
2018	0.729376	1.425	0.291229	0.1492	0.017290	2.61205
2019	0.729376	1.440	0.277429	0.1492	0.018580	2.61454
2020	0.728626	1.358	0.277429	0.1492	0.018580	2.53219
2021	0.698942	1.270	0.276331	0.1492	0.018580	2.41300

Note: Overlapping governments are those that coincide, at least in part, within the geographic boundaries of the City. This schedule estimates the portion of outstanding debt of those overlapping governments that is borne by the residents and businesses on the City of Kirby, Texas. This process recognizes that, when considering the City of Kirby's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

CITY OF KIRBY, TEXAS  
 PRINCIPAL PROPERTY TAX PAYERS  
 CURRENT AND NINE YEARS AGO

TABLE 8

<u>Taxpayer</u>	<u>2021</u>			<u>2012</u>		
	<u>Taxable Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total City Taxable Assessed Value</u>	<u>Taxable Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total City Taxable Assessed Value</u>
Americold San Antonio Propco, LLC	\$ 21,409,940	1	5.59%			
HEB Grocery Company, LP	18,591,810	2	4.85%			
HEB LP	9,151,370	3	2.39%			
Yes Springfield Meadows, LLC	6,675,510	4	1.74%			
Kirby Country Oaks, LLC	6,300,000	5	1.64%			
Siddons Holdings, LLC	2,440,650	6	0.64%	\$ 1,404,160	4	0.65%
AJC Rental Corporation	2,438,500	7	0.64%	3,242,088	1	1.50%
Turners	2,299,290	8	0.60%			
Yes Homesales, LLC	2,068,700	9	0.54%	2,955,520	2	1.36%
Thompson QT of Texas LLC	2,040,530	10	0.53%			
Churchill Family Trust				2,825,000	3	1.30%
Time Warner Cable				1,132,758	5	0.52%
Schertz Bank and Trust				1,096,750	6	0.51%
Mr. Richard Owen				770,782	7	0.36%
Main Street Properties				717,960	8	0.33%
Ms. Marie Ann Kalinowski				685,230	9	0.32%
Goresbeck Masonry Inc.				606,930	10	0.28%
<b>Total</b>	<b>\$ 73,416,300</b>		<b>19.16%</b>	<b>\$ 15,437,178</b>		<b>7.13%</b>

Total taxable assessed value of \$383,223,417

CITY OF KIRBY, TEXAS  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS

TABLE 9

Fiscal Year Ended September 30,	Original Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections In Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2012	\$ 1,398,293	\$ 1,370,446	98.01%	\$ 26,707	\$ 1,397,153	99.92%
2013	1,364,383	1,330,473	97.51%	30,831	1,361,304	99.77%
2014	1,370,843	1,331,545	97.13%	31,912	1,363,457	99.46%
2015	1,426,329	1,381,178	96.83%	24,442	1,405,620	98.55%
2016	1,533,321	1,500,645	97.87%	4,732	1,505,377	98.18%
2017	1,662,953	1,651,564	99.32%	6,570	1,658,134	99.71%
2018	2,092,969	2,073,293	99.06%	4,283	2,077,576	99.26%
2019	2,356,087	2,347,747	99.65%	3,391	2,351,138	99.79%
2020	2,686,999	2,643,132	98.37%	4,867	2,647,999	98.55%
2021	2,794,931	2,751,352	98.44%	-	2,751,352	98.44%

Source: Bexar County Tax Assessor Collector and City of Kirby Finance Department.

CITY OF KIRBY, TEXAS  
RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN FISCAL YEARS

TABLE 10

Fiscal Year	Governmental Activities			Business-Type Activity	Total Primary Government	Per Capita*
	General Obligation Bonds	Certificates of Obligation	Capital Leases	Certificates of Obligation		
2012	\$ 370,000	\$ 2,190,000	\$ -	\$ -	\$ 2,560,000	297
2013	305,000	1,905,000	-	-	2,210,000	269
2014	235,000	1,610,000	-	-	1,845,000	223
2015	160,000	1,310,000	439,658	-	1,909,658	226
2016	85,000	1,000,000	611,108	-	1,696,108	198
2017	-	680,000	508,468	-	1,188,468	138
2018	6,985,017	345,000	402,668	-	7,732,685	888
2019	6,971,517	-	325,671	-	7,297,188	834
2020	6,465,000	-	246,405	-	6,711,405	767
2021	6,205,000	-	160,033	-	6,365,033	728

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

\*Note: Per Capita is the total primary government debt divided by the population of the City. Population totals may be found in Table 13.

CITY OF KIRBY, TEXAS  
RATIOS OF GENERAL BONDED DEBT OUTSTANDING  
LAST TEN FISCAL YEARS

TABLE 11

General Bonded Debt Outstanding						
Fiscal Year	General Obligation Bonds	Certificates of Obligation	Total	Actual Taxable Value of Property	Percentage of Actual Taxable Value of Property	Per Capita*
2012	\$ 370,000	\$ 2,190,000	\$ 2,560,000	\$ 196,535,239	1.30%	297
2013	305,000	1,905,000	2,210,000	191,794,074	1.15%	269
2014	160,000	1,310,000	1,470,000	187,883,815	0.78%	177
2015	160,000	1,310,000	1,470,000	195,499,932	0.75%	174
2016	85,000	1,000,000	1,085,000	210,159,825	0.52%	127
2017	-	680,000	680,000	227,925,770	0.30%	79
2018	6,985,017	345,000	7,330,017	286,838,073	2.56%	842
2019	6,971,517	-	6,971,517	322,853,160	2.16%	797
2020	6,465,000	-	6,465,000	368,634,403	1.75%	741
2021	6,205,000	-	6,205,000	383,223,417	1.62%	711

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

\*Note: Per Capita is equal to the actual taxable value divided by the population of the City. Population totals may be found in Table 13.

CITY OF KIRBY, TEXAS  
LEGAL DEBT MARGIN  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

TABLE 12

Taxable Value				\$ 383,223,417
				<u>38,322,342</u>
Debt Limit - 10% of taxable value [1]				38,322,342
Amount of Debt Applicable to Debt Limit:				
Total Bonded Debt	\$	6,205,000		
Less Net Position in Debt Service Fund		<u>189,568</u>		
Total Amount of Debt Applicable to Debt Limit				<u>6,015,432</u>
Legal Debt Margin				<u>\$ 32,306,910</u>
	2012	2013	2014	2015
Debt Limit	\$ 19,653,524	\$ 19,179,407	\$ 18,788,382	\$ 19,549,917
Total Net Debt Applicable to Limit	<u>(2,384,727)</u>	<u>(2,184,707)</u>	<u>(1,832,360)</u>	<u>(1,461,567)</u>
Legal Debt Margin	<u>\$ 17,268,797</u>	<u>\$ 16,994,700</u>	<u>\$ 16,956,022</u>	<u>\$ 18,088,350</u>
	2016	2017	2018	2019
Debt Limit	\$ 21,015,983	\$ 22,792,577	\$ 28,683,807	\$ 32,285,316
Total Net Debt Applicable to Limit	<u>(1,079,648)</u>	<u>(655,410)</u>	<u>(7,283,859)</u>	<u>(6,919,318)</u>
Legal Debt Margin	<u>\$ 19,936,335</u>	<u>\$ 22,137,167</u>	<u>\$ 21,399,948</u>	<u>\$ 25,365,998</u>
	2020	2021		
Debt Limit	\$ 36,863,440	\$ 38,322,342		
Total Net Debt Applicable to Limit	<u>(6,432,405)</u>	<u>(6,015,432)</u>		
Legal Debt Margin	<u>\$ 30,431,035</u>	<u>\$ 32,306,910</u>		

CITY OF KIRBY, TEXAS  
 DEMOGRAPHIC AND ECONOMIC STATISTICS  
 LAST TEN FISCAL YEARS

TABLE 13

Year	Population	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2012	8633	\$ 46,639	33.70	1,641	5.8%
2013	8222	48,606	35.90	1,847	6.1%
2014	8289	49,254	35.70	1,775	4.7%
2015	8442	48,545	35.70	1,712	4.2%
2016	8550	48,545	36.70	1,366	3.2%
2017	8640	48,303	39.70	1366	3.2%
2018	8705	44,063	38.20	1475	3.3%
2019	8747	37,781	35.70	1563	3.0%
2020	8723	42,412	37.90	1526	7.7%
2021	8664	45,918	35.40	1526	4.5%

Sources: Population, Per Capita Income and median age information provided by the United States Census Bureau. School enrollment information was provided by the Judson Independent School District. Unemployment rate was provided by the U.S Department of Labor for the City of San Antonio, Texas.

CITY OF KIRBY, TEXAS  
PRINCIPAL EMPLOYERS  
CURRENT YEAR AND NINE YEARS AGO

TABLE 14

Employer	2021			2012		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Joint Base San Antonio	73,707	1	6.79%	100,578	1	7.38%
HEB Food Stores	22,000	2	2.03%	14,588	3	1.07%
USAA	19,400	3	1.79%	15,000	2	1.10%
Northside ISD	13,498	4	1.20%	12,751	4	0.93%
City of San Antonio	11,185	5	1.03%	9,145	6	0.67%
Methodist Healthcare System	9,620	6	0.89%	7,747	7	0.56%
North East ISD	8,386	7	0.77%	10,522	5	0.77%
San Antonio ISD	7,338	8	0.68%	7,000	8	0.51%
Baptist Healthcare System	6,383	9	0.59%			
JPMorgan Chase & Co.	5,152	10	0.47%			
Bill Miller Bar-B-Q				4,190	9	0.30%
Frost Bank				3,982	10	0.03%
Total	<u>176,669</u>		<u>16.24%</u>	<u>185,503</u>		<u>13.32%</u>

The City of Kirby is surrounded by the City of San Antonio and no data is available for the employers in Kirby. The above data is for San Antonio.

Source: San Antonio Economic Development Foundation





COMPLIANCE SECTION



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS*

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
City of Kirby, Texas

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of City of Kirby, Texas, which comprise the statement of financial position as of September 30, 2021, and the related combined statements of activities and cash flows for the year then ended, and the related notes to the financial statements and have issued our report thereon dated March 24, 2022.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered City of Kirby, Texas's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Kirby, Texas's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Kirby, Texas's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

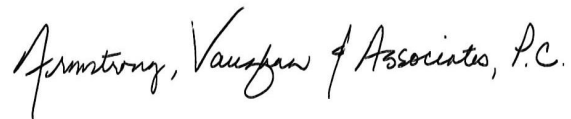
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Kirby, Texas's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Armstrong, Vaughan & Associates, P.C.

March 24, 2022



REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND  
REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN  
ACCORDANCE WITH UNIFORM GUIDANCE

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
City of Kirby, Texas

**Report on Compliance for Each Major Federal Program**

We have audited City of Kirby, Texas's compliance with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of City of Kirby, Texas's major federal programs for the year ended September 30, 2021. City of Kirby, Texas's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of City of Kirby, Texas's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Kirby, Texas's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City of Kirby, Texas's compliance.

***Opinion on Each Major Federal Program***

In our opinion, City of Kirby, Texas complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2021.

## Report on Internal Control over Compliance

Management of City of Kirby, Texas is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Kirby, Texas's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program as a basis for designing auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Kirby, Texas's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Armstrong, Vaughan & Associates, P.C.

March 24, 2022

CITY OF KIRBY, TEXAS  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021

A. Summary of Auditor's Results

*Financial Statements*

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Any material weaknesses identified?	No
Any significant deficiencies identified?	No
Noncompliance material to the financial statements noted?	No

*Federal Awards*

Internal control over major programs:	
Any material weaknesses identified?	No
Any significant deficiencies identified?	No
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major programs:	
<u>CFDA Number</u>	<u>Name of Federal Program or Cluster</u>
20.205	Highway Planning and Construction
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low-risk auditee?	No

B. Financial Statement Findings

NONE

C. Federal Award Findings and Questioned Costs

NONE

D. Prior Year Findings

NONE

CITY OF KIRBY, TEXAS  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

Federal Grantor/Pass-Through Grantor Program Title	Federal CFDA Number	Pass-Through Entity Number	Federal Expenditures
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
<b>Passed Through Bexar County</b>			
Community Development Block Grant			
Borchers Drive	14.218	B-20-UC-48-0500	\$ 330,953
<b>TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			<u>330,953</u>
<b>U.S. FEDERAL HIGHWAY DEPARTMENT DEVELOPMENT</b>			
<b>Passed Through Texas Department of Transportation Highway Planning and Construction</b>			
Binz Engleman Reconstruction	20.205	CSJ 0915-12-545	345,720
<b>TOTAL U.S. FEDERAL HIGHWAY DEPARTMENT DEVELOPMENT</b>			<u>345,720</u>
<b>U.S. GENERAL SERVICES ADMINISTRATION</b>			
<b>Passed through Texas Facilities Commission/Federal Surplus Program</b>			
Donation of Federal Surplus Property	39.003	N/A	13,726
<b>TOTAL U.S. GENERAL SERVICES ADMINISTRATION</b>			<u>13,726</u>
<b>TOTAL FEDERAL PROGRAMS</b>			<u>\$ 690,399</u>



CITY OF KIRBY, TEXAS  
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

NOTE 1 -- BASIS OF ACCOUNTING

The Accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Kirby, Texas, and is presented in accordance with the requirements of OMB Uniform Guidance. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

NOTE 2 -- INDIRECT COSTS

The City of Kirby, Texas has elected to use the 10% de minimus cost rate, however, they have not charged indirect costs to any of its federal grants for the year ending September 30, 2021.